U.S. Customs Service

General Notices

COPYRIGHT, TRADEMARK, AND TRADE NAME RECORDATIONS

(No. 5–2002)

AGENCY: U.S. Customs Service, Department of the Treasury.

SUMMARY: The copyrights, trademarks, and trade names recorded with the U.S. Customs Service during the month of May 2002. The last notice was published in the Customs Bulletin on May 29, 2002.

Corrections or information to update files may be sent to U.S. Customs Service, IPR Branch, 1300 Pennsylvania Avenue, N.W., Ronald Reagan Building, 3rd floor, Washington, D.C. 20229.


Dated: June 6, 2002.

JOANNE ROMAN STUMP
Chief,
Intellectual Property Rights Branch.

The list of recordations follow:
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RELOCATION OF OFFICE OF REGULATIONS AND RULINGS

AGENCY: U.S. Customs Service, Department of the Treasury.

ACTION: Notice of change in office location.

SUMMARY: The Office of Regulations and Rulings of the U.S. Customs Service is relocating on or about June 7–10, 2002, from the Ronald Reagan Building and International Trade Center to the U.S. Mint Annex Building at 799 9th Street, NW, Washington, DC. All correspondence directed to the Office of Regulations and Rulings, including ruling requests and comments regarding pending Customs regulatory proposals, should continue to be sent to the Ronald Reagan Building and International Trade Center address. However, anyone wishing to view comments on regulatory projects will need to come to the new location. The phone numbers of the Office of Regulations and Rulings will also change. This document gives notice of the new location and phone numbers.

FOR FURTHER INFORMATION CONTACT: Joseph Clark, Regulations Branch (202–572–8768).

SUPPLEMENTARY INFORMATION:

BACKGROUND

The Office of Regulations and Rulings (OR&R) of the U.S. Customs Service is relocating on or about June 7–10, 2002, from the Ronald Reagan Building and International Trade Center to the U.S. Mint Annex Building at 799 9th Street, NW, Washington, DC. Anyone wishing to send correspondence to the Office of Regulations and Rulings, including ruling requests and comments regarding pending Customs regulatory proposals, should continue to address the correspondence to: U.S. Customs Service, Office of Regulations and Rulings, 1300 Pennsylvania Avenue, NW, Washington, DC, 20229, with either the Regulations Branch or other appropriate branch name inserted into the address.

Viewing Comments

As of June 10, 2002, anyone wishing to view comments that were addressed to the Regulations Branch of Customs on a proposal published in the Federal Register should come to the new OR&R location specified in the preceding paragraph. It is highly recommended that, during the week of June 10, 2002, a person first call Joseph Clark at 202–572–8768 to schedule an appointment to view the comments.

Phone Numbers

The phone numbers for the Office of Regulations and Rulings as of June 8, 2002, are as follows:

Assistant Commissioner, OR&R—(202) 572–8700
Operational Oversight Division—(202) 572–8820
International Agreements Staff—(202) 572–8800
International Trade Compliance Division—(202) 572–8733
Regulations Branch—(202) 572–8760
Penalties Branch—(202) 572–8750
Entry Procedures and Carriers Branch—(202) 572–8730
Intellectual Property Rights Branch—(202) 572–8710
Value Branch—(202) 572–8740
Disclosure Law Branch—(202) 572–8720
Commercial Rulings Division—(202) 572–8830
Duty and Refund Determination Branch—(202) 572–8770
Textile Branch—(202) 572–8790
Special Classification and Marking Branch—(202) 572–8810
General Classification Branch—(202) 572–8780

Dated: June 5, 2002.

SANDRA L. BELL,
Acting Assistant Commissioner,
Office of Regulations and Rulings.

[Published in the Federal Register, June 10, 2002 (67 FR 39787)]

CUSTOMS COBRA FEES ADVISORY COMMITTEE

AGENCY: U.S. Customs Service, Department of the Treasury.

ACTION: Notice of meeting.

SUMMARY: This document announces the date, time and location of the first meeting of the U.S. Customs COBRA Fees Advisory Committee. The meeting is open to the public.

DATES: The first meeting of the U.S. Customs COBRA Fees Advisory Committee will be held on June 28, 2002, from 10:00 a.m. until 12:00 p.m., in room 6.4–B of the Ronald Reagan Building located at 1300 Pennsylvania Avenue, N.W., Washington, D.C. 20229. Interested parties must provide Customs with notice of their intent to attend the meeting by June 25, 2002. Notice may be provided to Carlene Warren at (202) 927–1391 or via email at Carlene.warren@customs.treas.gov.

FOR FURTHER INFORMATION CONTACT: Carlene Warren, U.S. Customs Service, Office of Field Operations, Passenger Programs, at (202) 927–1391 or via email at Carlene.warren@customs.treas.gov.

SUPPLEMENTARY INFORMATION:

BACKGROUND

the Commissioner of Customs to establish an advisory committee whose membership consists of representatives from the airline, cruise ship, and other transportation industries who may be subject to fees under 19 U.S.C. 58c.

The Committee will advise the Commissioner of Customs on issues relating to inspection services performed by the Customs Service, including issues pertaining to the time periods during which inspections should be performed, the proper number and deployment of inspection officers, and the amount of any proposed fees.

On February 8, 2000, Customs published a notice in the Federal Register (65 FR 6254) announcing the establishment of a COBRA Fee Advisory Committee, the criteria for membership, and requesting membership applications. In a notice published in the Federal Register (65 FR 38884) on June 22, 2000, Customs set forth amended criteria for membership in the Customs COBRA Fees Advisory Committee and requested that new applications for membership be submitted. A subsequent notice published in the Federal Register (65 FR 69993) on November 21, 2000, again amended membership criteria and extended the time within which membership applications were to be submitted.

This notice announces the first COBRA Fee Advisory Committee meeting. The meeting is scheduled for June 28, 2002, from 10:00 a.m. until 12:00 p.m., in room 64-B of the Ronald Reagan Building located at 1300 Pennsylvania Avenue, N.W., Washington, D.C. 20229.

The agenda for this meeting will cover issues pertaining to the performance of Customs inspection services. The meeting is open to the public; however, participation in the Committee’s deliberations is limited to Committee members and Customs and Treasury Department staff. Interested parties, other than Advisory Committee members, who wish to attend the meeting should contact Carlene Warren by June 25, 2002, at (202) 927-1391 or via email at Carlene.warren@customs.treas.gov.

Dated: June 11, 2002.

DOUGLAS M. BROWNING,
Deputy Commissioner of Customs.

[Published in the Federal Register, June 14, 2002 (67 FR 40983)]
DEPARTMENT OF THE TREASURY,
OFFICE OF THE COMMISSIONER OF CUSTOMS,
Washington, DC, June 12, 2002.

The following documents of the United States Customs Service, Office of Regulations and Rulings, have been determined to be of sufficient interest to the public and U.S. Customs Service field offices to merit publication in the CUSTOMS BULLETIN.

SANDRA L. BELL,
Acting Assistant Commissioner,
Office of Regulations and Rulings.

The version of Headquarters Ruling 115072 which was published in the CUSTOMS BULLETIN and Decisions Vol. 36 No. 23, June 5, 2002, inadvertently deleted the list of other Headquarters Ruling letters that Customs has identified to be revoked or modified with respect to their findings that certain persons transported on a vessel would not be considered passengers under 19 CFR 4.50(b). The following is a corrected version of Headquarters Ruling 115072 which lists the other headquarters rulings that are modified or revoked:

[ATTACHMENT]

DEPARTMENT OF THE TREASURY
U.S. CUSTOMS SERVICE,
Washington, DC.

VES-3-RR:IT:EC 115072RSD
Category: Carriers

Mr. ROBB R. MAASS
321 Royal Poinciana Plaza, South
Post Office Box 431
Palm Beach, FL 33480-0431

Re: Definition of passenger; Yachts; Charitable and political organizations; Reimbursement for expenses; 46 U.S.C. App. 289; 19 CFR 4.50(b).

DEAR MR. MAASS:

In our ruling number 113878 of April 1, 1997, we found that certain persons transported aboard your client’s Cayman Islands documented pleasure vessel were not considered to be passengers as that word is defined in section 4.50(b) of the Customs Regulations (19 CFR 4.50(b)). We have reconsidered this position and now believe it to be incorrect.

Facts:

At the time we issued our 1997 ruling (HQ 113878) we recited the following factual background. A corporation organized under the laws of the British Virgin Islands owns a
163-foot Turkish-built yacht which is registered in the Cayman Islands. It is stated that the vessel will be arriving in the United States during the month of April. The corporate owner desires to offer the vessel for the use of political and charitable organizations in this country as a venue for fund raising events. The owner would not receive compensation from the organizations utilizing the vessel, but may be compensated for the cost of food and entertainment. It is anticipated that the company may seek to obtain a charitable tax deduction for the value of services provided. During some of the events it is likely that the vessel would remain dockside, but during others the vessel would be underway and would likely remain within United States waters.

**Issue:**

Whether persons transported aboard a foreign-flag pleasure vessel by political and charitable organizations under circumstances as described above would be considered to be passengers within the meaning of section 4.50(b) of the Customs Regulations (19 CFR 4.50(b)).

**Law and Analysis:**

The Act of June 19, 1886, as amended (24 Stat. 81; 46 U.S.C. App. § 289, sometimes called the coastwise passenger law), provides that:

No foreign vessel shall transport passengers between ports or places in the United States either directly or by way of a foreign port, under a penalty of $200 for each passenger so transported and landed.

For your general information, we have consistently interpreted this prohibition to apply to all vessels except United States-built, owned, and properly documented vessels (see 46 U.S.C. §§ 12106, 12110, 46 U.S.C. App. § 883, and 19 C.F.R. § 4.80).

The definition of “passenger” for purposes of enforcement of the coastwise laws is contained in section 4.50(b) of the Customs Regulations (19 CFR 4.50(b)), and includes any person not connected with the ownership, operation, navigation or business of the vessel upon which transportation is provided.

The definition of a prohibited “passenger” in this area has, been the subject of varying interpretations as demonstrated in administrative rulings. One early ruling issued by the Department of Commerce, Bureau of Navigation (General Letter No. 117, dated May 20, 1916), interpreted the term for purposes of the Steamboat-Inspection Laws, finding that a stockholder of the corporation owning a vessel is a passenger when transported aboard that vessel. Similarly, in directly confronting the question in relation to 19 CFR 4.50(b), Customs stated in a letter of August 29, 1960 (MA 217.1), that:

** *** newspapermen or cruise agents who merely accompany the vessel for publicity purposes and cruise passage sales promotion are not persons connected with the operation, navigation, ownership, or business of the vessel within the meaning of section 4.50(b) of the Customs Regulations. The activity of the persons involved is only remotely or indirectly connected with the operation or business of the vessel rather than being direct and immediate as is contemplated by the regulations.

In HQ 113304, dated January 11, 1995 we determined that the existing or potential clients of the corporate owner were passengers within the meaning of 46 U.S.C. App. 289 and 19 CFR 4.50(b). We noted that the clients were not connected with the operation, navigation, ownership or business of the vessel. Accordingly, we ruled that those individuals could not be transported from one coastwise point to another coastwise point as was proposed.

Similarly, in this instance, it is now our view that the individuals who are transported on the vessel during fund raising events of political and charitable organizations are not directly and substantially connected with the operation, navigation, ownership or business of the vessel. Thus, such individuals would be considered passengers even though no direct monetary consideration is given to the vessel owner. Accordingly, for these individuals, cruises entirely within U.S. territorial waters, cruises between U.S. ports, and cruises between U.S. ports via nearby foreign ports would be prohibited. However, the activities described which do not involved transporting individuals between places in the United States, such as receptions while the vessel is moored or anchored either at a U.S. port or within the U.S. territorial waters would not be in violation of the coastwise laws.

**Holding:**

Headquarters Ruling Letter 113878 is hereby revoked. In addition, Customs has also identified the following rulings to be modified or revoked with respect to their findings
that certain persons transported on a vessel would not be considered passengers under 19 CFR 4.50(b):

13) Treasury Decision 69-1204(d) dated April 30, 1969.

In accordance with 19 U.S.C. 1625(c) this ruling will become effective 60 days after its publication in the Customs Bulletin. Persons who are transported aboard a foreign-flag pleasure vessel by political and charitable organizations would be considered passengers within the meaning of section 4.50(b) of the Customs Regulations (19 CFR 4.50). Consequently, the carriage of such persons aboard the vessel in question for the purpose of fund raising for the charitable and political organizations would be in violation of 46 U.S.C. App. 289 even though there is no monetary consideration exchanged for the voyage. The issue of the possibility of charitable tax deductions surrounding the proposed activities is a matter within the jurisdiction of federal, state, and local taxing agencies.

LARRY L. BURTON,
Acting Director,
International Trade Compliance Division.

PROPOSED REVOCATION OF RULING LETTER AND TREATMENT RELATING TO TARIFF CLASSIFICATION OF A CHECKBOOK ORGANIZER

AGENCY: U.S. Customs Service, Department of the Treasury.

ACTION: Notice of proposed revocation of and treatment relating to tariff classification of a checkbook organizer.

SUMMARY: Pursuant to section 625(c), Tariff Act of 1930, as amended (19 U.S.C. 1625(c)), this notice advises interested parties that Customs intends to revoke a ruling pertaining to the tariff classification of a checkbook organizer and to revoke any treatment previously accorded by Customs to substantially identical merchandise.

DATE: Comments must be received on or before July 26, 2002.

ADDRESS: Written comments are to be addressed to the U.S. Customs Service, Office of Regulations and Rulings, Attention: Regulations Branch, 1300 Pennsylvania Avenue, N.W., Washington, D.C. 20229. Comments submitted may be inspected at the same address during regular business hours.

FOR FURTHER INFORMATION CONTACT: Greg Deutsch, Textiles Branch (202) 572–8811.
SUPPLEMENTARY INFORMATION:

BACKGROUND

On December 8, 1993, Title VI (Customs Modernization) of the North American Free Trade Agreement Implementation Act (Pub. L. 103–182, 107 Stat. 2057) (hereinafter “Title VI”) became effective. Title VI amended many sections of the Tariff Act of 1930, as amended, and related laws. Two new concepts which emerge from the law are “informed compliance” and “shared responsibility.” These concepts are premised on the idea that, in order to maximize voluntary compliance with Customs laws and regulations, the trade community needs to be clearly and completely informed of its legal obligations. Accordingly, the law imposes a greater obligation on Customs to provide the public with improved information concerning the trade community’s responsibilities and rights under the Customs and related laws. In addition, both the trade and Customs share responsibility in carrying out import requirements. For example, under section 484 of the Tariff Act of 1930, as amended (19 U.S.C. § 1484), the importer of record is responsible for using reasonable care to enter, classify and value imported merchandise, and provide any other information necessary to enable Customs to properly assess duties, collect accurate statistics and determine whether any other applicable legal requirement is met.

Pursuant to section 625(c)(1), Tariff Act of 1930, as amended (19 U.S.C. § 1625(c)(1)), this notice advises interested parties that Customs intends to revoke a ruling letter pertaining to the tariff classification of a checkbook organizer. Although in this notice Customs is specifically referring to one ruling, that being New York Ruling Letter (NY) E82903, this notice covers any rulings relating to the specific issue of tariff classification set forth in NY E82903, which may exist but have not been specifically identified. Customs has undertaken reasonable efforts to search existing data bases for rulings in addition to the one identified. No additional rulings have been found. Any party who has received an interpretive ruling or decision (i.e., a ruling letter, an internal advice memorandum or decision, or a protest review decision) on the issue subject to this notice, should advise Customs during the notice period. Similarly, pursuant to section 625(c)(2), Tariff Act of 1930, as amended (19 U.S.C. § 1625(c)(2)), Customs intends to revoke any treatment previously accorded by the Customs Service for substantially identical merchandise. This treatment may, among other reasons, be the result of the importer’s reliance on a ruling issued to a third party, Customs personnel applying a ruling of a third party to importations involving the same or similar issue, or the importer’s or Customs previous interpretation of the Harmonized Tariff Schedule. Any person involved in the classification of substantially identical merchandise should advise Customs during this notice period. An importer’s failure to advise Customs of substantially identical merchandise, or of a specific ruling not identified in this notice, may raise the rebuttable presumption of lack of reason-
able care on the part of the importer or its agents for importations subse-
quent to the effective date of the final decision on this notice.

In NY E82903, issued June 16, 1999, a multi-component article iden-
tified as a “Checkbook Organizer” was classified as a set in subheading
4202.32.2000, HTSUSA, which provides, in part, for “*** wallets ***:
Articles of a kind normally carried in the pocket or in the handbag: With
outer surface of sheeting of plastic or of textile materials: With outer
surface of sheeting of plastic: Other.” NY E82903 is set forth as “Attach-
ment A” to this document.

The outermost component of the article at issue is of a trifold design
with a hook and loop front closure. The component is made with an outer
material of unbacked polyvinyl chloride (PVC) plastic sheeting and
inner layers consisting of a cardboard stiffener and foam plastic pad-
ing. The interior of the component is fitted with two flat, translucent
plastic sleeves, into which are inserted a checkbook register, a small
notebook, and a small telephone/address book. The interior also fea-
tures two cardholder sleeves (each with a paper insert with lines labeled
for the entry of personal information) and a tubular shaped pen holder
into which is inserted a retractable ball point pen.

The components were imported together, packed for retail sale, and
found to comprise a “set” pursuant to General Rule of Interpretation
(GRI) 3(b), with the PVC “wallet” imparting the set’s essential charac-
ter. It is Customs position that the “wallet” component does not have the
character of, and is not similar to, wallets or other containers enumer-
ated in heading 4202, HTSUSA, which have in common the essential
characteristics and purposes of organizing, storing, protecting and car-
rying various items. The outer component, instead, is similar to a cover
for a checkbook and is classifiable under heading 3926, HTSUSA, which
covers other articles of plastics. The essential character of the set is im-
parted by the checkbook register, and the “Checkbook Organizer” is
classified in subheading 4820.10.4000, HTSUSA, which provides, in
part, for “*** Registers, account books *** order books, receipt books
*** and similar articles: Other.”

Pursuant to 19 U.S.C. § 1625(c)(1), Customs intends to revoke NY
E82903 and any other rulings not specifically identified which involve
identical or substantially identical merchandise, to reflect the proper
classification of the “Checkbook Organizer” according to the analysis in
Proposed Headquarters Ruling Letter (HQ) 963397, which is set forth as
“Attachment B” to this document. Additionally, pursuant to 19 U.S.C.
§ 1625(c)(2), Customs intends to revoke any treatment that Customs
may have previously accorded to substantially identical merchandise.
Before taking this action, consideration will be given to any written comments timely received.

Dated: June 11, 2002.

**JOHN ELKINS,**
(for John Durant, Director, Commercial Rulings Division.)

[Attachments]

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[ATTACHMENT A]

DEPARTMENT OF THE TREASURY,
U.S. CUSTOMS SERVICE,
CLA-2-42:RR:NC:341 E82903
Category: Classification
Tariff No. 4202.32.2000

MR. ERIK D. SMITHWEISS
GRUNFELD, DESIDERIO, LEBOWITZ & SILVERMAN LLP
245 Park Avenue, 33rd Floor
New York, NY 10167

Re: The tariff classification of a wallet from China.

DEAR MR. SMITHWEISS:

In your letter dated May 28th, 1999, on behalf of Archer Worldwide, Inc., you requested a tariff classification ruling for a “Checkbook Organizer.”

The sample is identified as a “Checkbook Organizer.” It is of a tri-fold design with a hook and loop closure on the front flap. The container is manufactured of an outer material of unbacked Polyvinyl Chloride (PVC) sheeting, a cardboard stiffener and foam padding. The interior is fitted with a pen in a holder of PVC, two open slots of clear PVC sheeting and two permanently affixed clear vinyl wings for identification or credit cards. A bound check register, writing pad and address book are inserted into the open slots. One slot is dedicated to hold coupons or receipts. You have stated that the sample will be imported from China. It is assumed it will be presented packed for retail sale.

The container is more than a simple billfold checkbook cover. It is of a kind similar to a billfold or a clutch wallet. The combination of the container with the pads and pen forms a set provided by General Rule of Interpretation 3 (b), HTSUSA. The set is classified according to that which imparts the essential character.

The wallet like billfold is classifiable in HTS subheading 4202.32.2000; the memo pad in HTS subheading 4820.10.2020; the address book in HTS subheading 4820.10.2010; the register in HTS subheading 4820.10.4000; and the pen in HTS subheading 9608.10.0000. The PVC wallet imparts the essential character.

The applicable subheading for the PVC wallet will be 4202.32.2000, Harmonized Tariff Schedule of the United States (HTS), which provides for articles of a kind normally carried in the pocket or the handbag **with** outer surface of sheeting of plastic, other. The rate of duty will be 20% ad valorem.

Your sample is being returned as requested.

This ruling is being issued under the provisions of Part 177 of the Customs Regulations (19 C.F.R. 177).

A copy of the ruling or the control number indicated above should be provided with the entry documents filed at the time this merchandise is imported. If you have any questions regarding the ruling, contact National Import Specialist Kevin Gorman at 212-637-7091.

**ROBERT B. SWIERUFPSKI,**
Director,
National Commodity Specialist Division.
Erik D. Smithweiss, Esquire  
Grunfeld, Desiderio, Lebowitz & Silverman LLP  
245 Park Avenue, 33rd Floor  
New York, NY 10167-3397

Re: Revocation of NY E82903; “Checkbook Organizer;” GRI 3(b) Set including Checkbook Register, Telephone/Address Book, Notebook, Card/Photo Holders, Pen, and Trifold Cover for Checkbook; Not Wallet of Heading 4202.

Dear Mr. Smithweiss:

This is in response to your request dated July 29, 1999, on behalf of your client, Archer Worldwide, Inc., for reconsideration of New York Ruling Letter (NY) E82903, issued June 16, 1999, concerning the classification under the Harmonized Tariff Schedule of the United States Annotated (HTSUSA), of a multi-component article manufactured in China. A sample has been submitted for our examination. We have reviewed NY E82903 and have found the ruling to be in error. Therefore, this ruling revokes NY E82903. We regret the delay in responding.

Facts:

In NY E82903, the multi-component article identified as a “Checkbook Organizer” was classified as a set in subheading 4202.32.2000, HTSUSA, which provides, in part, for “**Walletes **Articles of a kind normally carried in the pocket or in the handbag. With outer surface of sheathing of plastic or of textile materials: With outer surface of sheathing of plastic: Other.” The sample article’s outermost component, whether deemed to be a wallet or a cover for a checkbook, is of a trifold design with a hook and loop front closure. The component is made with an outer material of unbacked polyvinyl chloride (PVC) plastic sheeting, and inner layers consisting of a paperboard stiffener and padding of foam plastic. In the closed position, the checkbook organizer measures approximately 6¼ inches in width by 4 inches in height by ½ of an inch in depth. When opened, the article’s width remains the same, but it measures approximately 9½ inches in height. The interior of the article is fitted with two flat, translucent plastic sleeves, each of which extends full-width and measures approximately 3½ inches in height.

The lower of the two sleeves is designed for the insertion of a staple-bound, 16 page checkbook register with 3 year calendar (included), or a checkbook (which is not included). The checkbook register measures approximately 6 inches in width by 3 inches in height. Loosely overlying both the lower sleeve and the checkbook register, and permanently attached by their top edges to the lower of the article’s two spines, are two cardholder sleeves. Each cardholder sleeve contains a paper insert, one of which reads “Medical Card” and the other of which reads “Identification.” The reverse sides of the inserts contain lines that are labeled for the entry of personal information.

The upper of the two flat, plastic sleeves lies on the interior, middle portion of the trifold component and contains a paper insert which reads “Receipts & Coupon Pocket.” Overlying this paper insert, and slipped side by side into the flat plastic sleeve, are the back covers of two staple-bound, 16 page inserts, each of which measures approximately 3 inches square. One of the inserts is a telephone/address book and the other is a pad or notebook of blank paper. Above the upper sleeve, in the crease of the upper spine, is a tubular shaped pen holder of plastic sheathing, into which is inserted a retractable ball point pen. The uppermost or “fold-over” portion of the trifold article (above the pen and pen holder) extends full-width (6¼ inches), measures approximately 1½ inch in height, and features only the “loop” segment of the article’s hook and loop closure which, in the closed position, contacts the “hook” segment on the outer surface of the bottom portion.

It was determined in NY E82903 that, if imported separately, the components of the “Checkbook Organizer” would be individually classified in various subheadings, i.e., the address book in subheading 4820.10.2010, HTSUSA, the blank notebook in subheading 4820.10.2020, HTSUSA, the register in subheading 4820.10.4000, HTSUSA, the pen in
subheading 9606.10.0000, and the wallet in subheading 4202.32.2000, HTSUSA. The components were imported together; however, packed for retail sale. The complete article was found to comprise in a “set” pursuant to General Rule of Interpretation (GRI) 3(b), with the PVC “wallet” imparting the set’s essential character.

**Issue:**

Whether the “Checkbook Organizer” is properly classified in subheading 4202.32.2000, HTSUSA, which covers, in part, “* * * wallets * * *” and similar containers. * * *;” in subheading 3926.90.9820, HTSUSA, a basket provision which covers other articles of plastics; or under one of the provisions of heading 4820, HTSUSA, which covers, in part, “Registers * * * notebooks * * * diaries and similar articles * * * book covers (including cover boards and book jackets) of paper or paperboard.”

**Law and Analysis:**

Classification under the HTSUSA is made in accordance with the GRI. GRI 1 provides that the classification of goods shall be determined according to the terms of the headings of the tariff schedule and any relative Section or Chapter Notes. In the event that the goods cannot be classified solely on the basis of GRI 1, and if the headings and legal notes do not otherwise require, the remaining GRI may then be applied. The Explanatory Notes (EN) to the Harmonized Commodity Description and Coding System, which represent the official interpretation of the tariff at the international level, facilitate classification under the HTSUSA by offering guidance in understanding the scope of the headings and GRI.

Among other merchandise, chapter 48, HTSUSA, covers articles of paper or of paperboard. Note 1(h) to chapter 48, HTSUSA, states that “[t]his chapter does not cover: Articles of heading 4202 (for example, travel goods).” As noted above, some of the items covered by heading 4820 are registers, notebooks, diaries and similar articles, book covers and other articles of stationery, of paper or paperboard. The EN to heading 4820 indicate that the heading covers various articles of stationery including (in addition to the examples named in the text of the heading) notebooks of all kinds, address books, and books, pads, etc., for entering telephone numbers. It is clear that several of the checkbook organizer’s components are articles of stationery that are classifiable under heading 4820, HTSUSA. To examine the characteristics of the component in which all of the other components are fitted, we next look to heading 4202, HTSUSA.

Among other goods, heading 4202, HTSUSA, provides for trunks, briefcases, wallets, and similar containers. The exemplars named in heading 4202 have in common the purpose of organizing, storing, protecting, and carrying various items. EN (c) to heading 4202 states, in part, that the heading does not cover:

Articles which, although they may have the character of containers, are not similar to those enumerated in the heading, for example, book covers and reading jackets, file-covers, document-jackets * * * etc., and which are wholly or mainly covered with leather, sheeting of plastics, etc. Such articles fall in heading 4205 if made of (or covered with) leather or composition leather, and in other Chapters if made of (or covered with) other materials. [Emphasis in original.]

For purposes of the outermost component at issue, such “other Chapters” include Chapter 39, HTSUSA, which provides for “Plastics and Articles Thereof.” Heading 3926, HTSUSA, covers “Other articles of plastics and articles of other materials of headings 3901 to 3914.” Although the language of the heading does not enumerate specific exemplars, the EN to heading 3926 state, in pertinent part, that the heading covers articles of plastics which include:

* * * file-covers, document-jackets, book covers and reading jackets, and similar protective goods made by sewing or glueing together sheets of plastics.

In Headquarters Ruling Letter (HQ) 960835, dated June 29, 1999, this office classified a bifold cover (for a checkbook) with an exterior layer of cellular plastics not backed with textile fabric in subheading 3926.90.9880, HTSUSA. Like the “wallet” at issue herein, the interior sides of the bifold cover each had plastic slots or sleeves into which a checkbook or other types of books or pads could be inserted. To determine whether that article was similar to the containers enumerated in heading 4202, we first acknowledged that checkbook covers bear some resemblance to wallets of heading 4202, HTSUSA. Six digit subheadings
4202.32, 4202.31, and 4202.39, HTSUSA, cover articles of a kind normally carried in the pocket or handbag. The pertinent subheading EN states that:

These subheadings cover articles of a kind normally carried in the pocket or in the handbag and include spectacle cases, note-cases (bill-folds), wallets, purses, key-cases, cigarette-cases, cigar-cases, pipe-cases and tobacco-pouches.

In HQ 960835, it was noted that on June 21, 1995, this office had published a General Notice in the CUSTOMS BULLETIN, Volume 29, Number 25, concerning goods identified as “Wallets on a String.” The attributes of articles of a kind normally carried in the pocket or in the handbag were discussed. The notice stated in pertinent part that:

Such articles include wallets, which may be described as flat cases or containers fitted to hold credit/identification cards, paper currency, coins and in some instances a checkbook holder. Articles meeting this description which also possess a detachable carrying strap have been classified as flatgoods.

In recounting that checkbook covers were not normally fitted to hold paper currency or coins, and that wallets could be fitted to hold checkbook holders, we found indications that wallets and checkbook covers are separate and distinct commodities. We further determined that, unlike wallets, checkbook covers are specifically designed to accommodate articles of stationery, e.g., a book of checks and a register for recording details concerning each check written. We found that the bifold checkbook cover was not similar to a wallet or other containers enumerated in heading 4202, and was not classifiable in that heading.

In this case, the outermost component is essentially a protective cover for the articles of stationery it incorporates (a check register, a telephone address book, and a notebook) and a pen which renders the articles of stationery more useful. Although this component is also capable of holding a book of checks, the usefulness of such books depends upon their printed customized information (e.g., name, address, and other information pertinent to both the account owner and the financial institution) and checkbooks are not normally included in imported sets of this type. Although the outer component at issue is fitted with two small sleeves for cards or photos (features normally associated with a wallet), the two larger sleeves are not suitable fittings for carrying coins and are not designed or intended to withstand the repetitive manipulation associated with carrying currency. We thus find that the article is similar to a cover for a checkbook and, although it is not composed of paper or paperboard, to other articles of stationery. The component is not similar to a wallet or other containers of heading 4202, HTSUSA. If separately imported, the cover would be classified in subheading 3926.90.9880, HTSUSA.

The legal notes to chapter 48, HTSUSA, do not exclude covers found to be classifiable under heading 3926, HTSUSA. While we agree with the determination in NY E82903 that the group of components comprises a set, we note that three of the five separable components are classifiable under heading 4820, while the other two components (i.e., the pen and the cover) are designed to write on, and to cover/protect, the articles of stationery, respectively. In light of the roles played by the stationery, it is clear that the essential character of the set will be imparted by a component that is classifiable under heading 4820, HTSUSA. Classification of the complete good cannot be determined by GRI 1, however, i.e., according to the terms of heading 4820, because the components are classifiable in different subheadings of that heading.

GRI 6 addresses the classification of goods that are classifiable in different subheadings within the same heading. In pertinent part, GRI 6 states:

For legal purposes, the classification of goods in the subheadings of a heading shall be determined according to the terms of those subheadings and any related subheading notes and, mutatis mutandis, to the above rules (i.e., GRI 1 through GRI 5), on the understanding that only subheadings at the same level are comparable. * * *

At the six digit subheading level, each of the three stationery components is classifiable in subheading 4820.10, HTSUSA, which provides, in pertinent part, for: “* * * Registers, account books, notebooks, order books, receipt books, letter pads, memorandum pads, diaries and similar articles.” (Emphasis added.)

We continue classification analysis of the three components using the remaining applicable GRI. In pertinent part, GRI 2(b) states:

The classification of goods consisting of more than one material or substance shall be according to the principles of rule 3.

GRI 3(a) directs that the headings [and by operation of GRI 6 above, the subheadings] are regarded as equally specific when they each refer to part only of * * * the items in a set
put up for retail sale. GRI 3(a) requires that the subheadings be regarded as equally specific despite any disparity in their texts.

At the eight digit subheading level, the three components are classifiable in two different subheadings, i.e., 4820.10.20, HTSUSA, which provides for "* * * Diaries, notebooks and address books, bound; memorandum pads, letter pads and similar articles," and 4820.10.40, HTSUSA, the text of which reads "Other." Since the exemplars of six digit subheading 4820.10, HTSUSA, are completely provided for in only two, eight digit subheadings, subheading 4820.10.40, HTSUSA, actually provides for all of the named exemplars of subheading 4820.10, that are not named in subheading 4820.10.20, HTSUSA. By process of elimination, the "Other" articles provided for in subheading 4820.10.40, HTSUSA, are "Registers, account books, order books, receipt books and similar articles."

(Emphasis added.)

We next look to GRI 3(b), which states, in part, that:

* * * goods put up in sets for retail sale, which cannot be classified by reference to 3(a), shall be classified as if they consisted of the material or component which gives them their essential character, insofar as this criterion is applicable.

At GRI 3(b), the checkbook organizer set is classified as if it consists of the component or components that give the set its essential character. The terms of the competing subheadings might suggest that the provision which includes two of the three components more specifically describes the set, but neither the notebook nor the address book are more specific than the register, and neither of the two components appears to give the complete set its essential character. We therefore look next to Explanatory Note VIII to GRI 3(b), which states:

The factor which determines essential character will vary as between different kinds of goods. It may, for example, be determined by the nature of the material or component, its bulk, quality, weight or value, or by the role of a constituent material in relation to the use of the goods.

In viewing the nature of the checkbook organizer and the role of the remaining stationery components to the use of the set, we are mindful that although the notebook and the address book are classifiable in the same eight digit subheading, each is only one half the size of the checkbook register. We note that the cover of the "checkbook organizer" conforms in size to the checkbook register, and that it is able and likely intended to incorporate a personalized checkbook, the individual checks of which a checkbook register is designed and intended to record and describe. We thus find that the checkbook register imparts the set’s essential character, and that the checkbook organizer is classified in subheading 4820.10.4000, HTSUSA. For additional Customs rulings classifying sets of similar components, see NY C57532 (dated May 19, 1998), NY C61905 (dated November 25, 1997), and NY 812474 (dated July 18, 1995).

Holding:

NY E52903, dated June 16, 1999, is hereby revoked.

The trifold article identified as the "Checkbook Organizer" is classified in subheading 4820.10.4000, HTSUSA, which provides, in part, for "* * * Registers, account books * * * order books, receipt books * * * and similar articles: Other." The general column one duty rate is free.

JOHN DURANT,
Director,
Commercial Rulings Division.
REVOCATION OF RULING LETTER AND TREATMENT RELATING TO TARIFF CLASSIFICATION OF GUN BOOT SKINS

AGENCY: U.S. Customs Service; Department of the Treasury.

ACTIONS: Notice of revocation of a tariff classification ruling letter and treatment relating to the classification of textile gun boot skins.

SUMMARY: Pursuant to section 625(c), Tariff Act of 1930 (19 U.S.C. 1625(c)), this notice advises interested parties that Customs is revoking New York Ruling Letter (NY) 889014, relating to the tariff classification under the Harmonized Tariff Schedule of the United States Annotated (HTSUSA), of textile gun boot skins. Similarly, Customs is revoking any treatment previously accorded by it to substantially identical merchandise that is contrary to the position set forth in this notice. Notice of the proposed revocation was published on May 1, 2002, in Volume 36, Number 18, of the CUSTOMS BULLETIN. No comments were received.

EFFECTIVE DATE: This action is effective for merchandise entered or withdrawn from warehouse or for consumption on or after August 26, 2002.

FOR FURTHER INFORMATION CONTACT: Shirley Greitzer, Textiles Branch: (202) 572–8823.

SUPPLEMENTARY INFORMATION:

BACKGROUND

On December 8, 1993, Title VI, (Customs Modernization), of the North American Free Trade Agreement Implementation Act (Pub. L. 103–182, 107 Stat. 2057) (hereinafter “Title VI”), became effective. Title VI amended many sections of the Tariff Act of 1930, as amended, and related laws. Two new concepts which emerge from the law are “informed compliance” and “shared responsibility.” These concepts are premised on the idea that in order to maximize voluntary compliance with Customs laws and regulations, the trade community needs to be clearly and completely informed of its legal obligations. Accordingly, the law imposes a greater obligation on Customs to provide the public with improved information concerning the trade community’s responsibilities and rights under the Customs and related laws. In addition, both the trade and Customs share responsibility in carrying out import requirements. For example, under section 484 of the Tariff Act of 1930, as amended (19 U.S.C. §1484), the importer of record is responsible for using reasonable care to enter, classify and value imported merchandise, and provide any other information necessary to enable Customs to properly assess duties, collect accurate statistics and determine whether any other applicable legal requirement is met.

Pursuant to section 625(c)(1), Tariff Act of 1930 (19 U.S.C. 1625(c)(1)), as amended by section 623 of Title VI, a notice was published on May 1, 2002, in the CUSTOMS BULLETIN, Volume 36, Number 18,
proposing to revoke one ruling, NY E89014, dated December 1, 1999, and revoke any tariff treatment pertaining to the tariff classification of gun boot skins. No comments were received in response to this notice.

As stated in the proposed notice, this revocation will cover any rulings on this merchandise that may exist but which have not been specifically identified. Any party who has received an interpretative ruling or decision (i.e., ruling letter, internal advice memorandum or decision, or protest review decision) on the merchandise subject to this notice, should have advised Customs during the comment period.

Similarly, pursuant to section 625(c)(2), Tariff Act of 1930 (19 U.S.C. 1625(c)(2)), as amended by section 623 of Title VI, Customs is revoking any treatment previously accorded by Customs to substantially identical merchandise. This treatment may, among other reasons, be the result of the importer’s reliance on a ruling issued to a third party, Customs personnel applying a ruling of a third party to importations of the same or similar merchandise, or the importer’s or Customs previous interpretation of the HTSUSA. Any person involved with substantially identical merchandise should have advised Customs during this notice period. An importer’s failure to advise Customs of substantially identical merchandise or of a specific ruling not identified in this notice, may raise issues of reasonable care on the part of the importer or their agents for importations of merchandise subsequent to this notice.

Pursuant to 19 U.S.C. 1625(c)(1), Customs is revoking NY E89014, and any other ruling not specifically identified, to reflect the proper classification of the merchandise pursuant to the analysis set forth in Headquarters Ruling Letter (HQ) 963696. Additionally, pursuant to 19 U.S.C. 1625(c)(2), Customs is revoking any treatment previously accorded by Customs to substantially identical merchandise. HQ 963696, revoking NY E89014, and revoking any treatment relating to tariff classification, is set forth as the “Attachment” to this document.

Dated: June 11, 2002.

John Elkins,
(for John Durant, Director, Commercial Rulings Division.)

[Attachment]
U.S. CUSTOMS SERVICE

[ATTACHMENT]

DEPARTMENT OF THE TREASURY,
U.S. CUSTOMS SERVICE,
CLA-2 RR:CR:TE 963696 SG
Category: Classification
Tariff No. 6307.90.9889

MR. TIM PARSONS
PARSONS TRADING
5 Thunderbird Drive
Novato, CA 94949–5883


DEAR MR. PARSONS:

This letter is in response to your letter dated December 27, 1999, in which you requested reconsideration of New York Ruling Letter (NY) E89014, issued on December 1, 1999, in which Customs classified a camouflage printed “gun boot skin” in subheading 4202.92.9026, Harmonized Tariff Schedule of the United States Annotated (HTSUSA), which provides for “Trunks, * * * , gun cases, holsters and similar containers; traveling bags, * * * , sportbags, * * * and similar containers * * * ; Other: With outer surface of sheeting of plastic or of textile materials: * * * Other: Of man-made fibers.” Your letter along with a sample was forwarded to this office for our reply. We have reviewed that ruling and have found it to be in error. Therefore, this ruling revokes NY E89014.

Pursuant to section 623(c)(1), Tariff Act of 1930 (19 U.S.C. 1623(c)), as amended by section 623 of Title VI, a notice was published on May 1, 2002, in the Customs Bulletin, Volume 36, Number 18, proposing to revoke NY E89014, dated December 1, 1999, and to revoke any tariff treatment pertaining to the tariff classification of gun boot skins. No comments were received in response to this notice.

Facts:

The merchandise at issue is described as a camouflage dressing for a Gun Boot that is permanently attached to an All Terrain Vehicle (ATV). The Gun Boot is used to hold a rifle/shotgun and is comprised of a hard plastic outer shell with a soft padded interior lining. The Gun Boot is opened by removing a pin directly behind the handle, and the whole “butt” portion comes off to reveal the stock of the rifle/shotgun. The Gun Boot Skin is comprised to two main pieces of textile material both shaped like a bag. One piece is approximately 40 inches long by 9 inches in width at its widest part (and 2½ inches in width at its narrowest); it would be used to slide over the “muzzle” end of the boot. The second piece is approximately 16 inches long by 9 inches in width at its widest part and 7 inches in width at its narrowest part; it would slip over the wider “butt” end of the gun boot. The two pieces are secured together by hook and loop closures and have sewn-in slots that are specifically located at the attachment points of the gun boot to the ATV. The articles are composed of 100 percent stretch polyester lycra knit fabric. At the top inside of the bags, there are a number of strips of Velcro®. We are advised that these strips help to keep the “skin” located most effectively as camouflage. Each bag also contains a slit opening near the narrow end. We understand these slots are specifically located at attachment points of the Gun Boot to the ATV. The Gun Boot Skin is merely designed to camouflage the Gun Boot and is not intended as a container. It is claimed that the material is very thin, stretchy, and would neither provide protection to a gun against knocks, water, or dirt. Nor is it intended to carry either a gun or the case; there is no form or handle attached to the Gun Skin, as the material too is light and would rip if it were used to carry a gun.

Issue:

Whether the merchandise is classified in heading 4202, HTSUS, as a traveling bag; in heading 8708, HTSUS, as a motor vehicle part or accessory; or in heading 6307, HTSUS, as an other made up textile article.
Law and Analysis:

Classification under the HTSUS is made in accordance with the General Rules of Interpretation (GRI). GRI 1 provides that the classification of goods shall be determined according to the terms of the headings of the tariff schedule and any relative Section or Chapter Notes. In the event that the goods cannot be classified solely on the basis of GRI 1, and if the headings and legal notes do not otherwise require, the remaining GRI may then be applied. The Explanatory Notes (EN) to the Harmonized Commodity Description and Coding System, which represent the official interpretation of the tariff at the international level, facilitate classification under the HTSUS by offering guidance in understanding the scope of the headings and GRI.

Heading 4202, HTSUS, provides for:

Trunks, suitcases, vanity cases, attache cases, briefcases, school satchels, spectacle cases, writing cases, etc.; bags of any kind, including handbags, shopping bags, wallets, purses, map cases, cigarette cases, tobacco pouches, tool bags, sports bags, bottle cases, jewelry boxes, powder cases, cutlery cases and similar containers, of leather or of composition leather, of sheeting of plastics, of textile materials, of vulcanized fiber, or of paperboard, or wholly or mainly covered with such materials or with paper.

In order to warrant classification under heading 4202, HTSUSA, the gun boot skin must be found to share the fundamental characteristics attributable to containers of heading 4202, HTSUSA. In Totes, Incorporated v. United States, 18 C.T. 919, 865 F Supp. 867 (1994), aff'd, 69 F3d 495 (Fed. Cir. 1995), the Court of International Trade (CIT) examined the classification of automobile trunk organizers (designed as bags or cases designed to store trunk necessities such as jumper cables, tire inflator, tools, antifreeze, oil, and other fluids, etc., in a neat and orderly manner) and the application of ejusdem generis, to determine whether the organizers were of the same class or kind of containers as the listed 4202 exemplars. The Court found significant disparity in the physical characteristics, purposes, and uses of the individual heading 4202 exemplars, but emphasized that the essential characteristics and purposes of all of the exemplars were to organize, store, protect and carry various items. The capability of the trunk organizers to carry—not to organize, store, and protect—was a central issue in the case. After having stipulated that the fact that the organizers had hefty web handles for easy carrying, the plaintiff subsequently attempted to minimize the organizers’ carrying capacity and function. The Court, however, rejected any requirement that the principal design feature of an article classified as a “similar container” under heading 4202 be portability or transportability of the contents. The CIT in Totes, recognized that portability is usually an incidental purpose of jewelry boxes and certain tool chests classifiable in heading 4202, HTSUS, but noted that those containers nevertheless retained their primary uses to organize, store and protect articles. However, unlike the trunk organizers—which featured internal moveable dividers by which a variety of items could be compartmentalized—the subject gun boot skin shares none of the essential characteristics and purposes of articles of heading 4202, i.e., to organize, store, protect and carry various items. We find that the clear absence of the essential characteristics of heading 4202 exemplars provides no basis upon which to classify the gun boot skin as a “similar container.”

Among other goods, heading 8708, HTSUS, covers parts and accessories of motor vehicles. The EN to heading 8708 state that the heading covers parts and accessories of the motor vehicles of headings 8701 to 8705, provided that the parts and accessories fulfill both of the following conditions:

(i) They must be identifiable as being suitable for use solely or principally with the above-mentioned vehicles; and
(ii) They must not be excluded by the provisions of the Notes to Section XVII.

Textile articles used to camouflage gun boots on ATVs are not excluded by the provisions of the Notes to Section XVII. To determine whether the gun boot skin is suitable for use solely or principally with a motor vehicle so as to be classified as a part or accessory, we look to a discussion of the term “part” in United States v. Willoughby Camera Stores, Inc. (hereinafter Willoughby), 21 C.C.P.A. 322 (1933). The case involved the classification of an imported tripod which was not solely used with cameras and had various other purposes. The Customs Court stated that a part “is an integral, constituent, or component * * * without which the article to which it is to be joined, could not function as such article.” In
United States v. Pompeo (hereinafter Pompeo), 43 C.C.P.A. 9 (1955), the issue was whether an imported supercharger was properly considered a part of an automobile. The Government had argued that, because an automobile was able to function with or without it, the supercharger was not a part. The Court disagreed, focusing on the nature of the supercharger, which was “dedicated irrevocably for use upon automobiles,” and held that the article was properly classified as a part of an automobile.

The article at issue here does not satisfy the requirements of a “part” under the standards of either Willoughby or Pompeo, or fulfill the conditions of the EN to heading 8708 for classification as a part or accessory. It is never “joined” to the ATV, is not actually used upon the automobile itself, and does not affect the vehicle’s function. Since the bag is used only on the gun boot, it cannot be found to be suitable for use solely or principally with the vehicle. The gun boot skin is therefore not classified as a part or accessory of a motor vehicle. (But see NY 873356, issued April 21, 1992, and NY 864763, issued July 8, 1991, in which an automobile trunk cover and an article specifically designed and fitted to cover the windows and roof of a Chevrolet Corvette automobile, respectively, were classified under heading 8708, HTSUS. Unlike the subject textile article, however, each of those items was intended for attachment directly to, and suitable for use solely or principally with, a motor vehicle.)

Heading 6307, HTSUS, covers other made up textile articles, including dress patterns. The EN to heading 6307 indicate that the heading covers made up articles of any textile material which are not included more specifically in other headings of Section XI or elsewhere in the Nomenclature. The EN indicate that the heading excludes travel goods (suitcases, rucksacks, etc.), shopping-bags, toilet-cases, etc., and all similar containers of heading 4202. The EN also state, in pertinent part, that the heading includes loose covers for motor-cars, domestic laundry or shoe bags and similar articles. In light of this fact and the foregoing discussion, we find that the gun boot skin is classified in subheading 6307.90.9889, HTSUSA.

**Holding:**

The Gun Boot Skin, a camouflage dressing for a gun boot permanently attached to an ATV is properly classified in subheading 6307.90.9889, HTSUSA, the provision for “Other made up articles, including dress patterns: Other: Other: Other: Other: Other.” The general column one duty rate is 7 percent ad valorem.

NY E88014, issued on December 1, 1999, is hereby REVOKED. In accordance with 19 U.S.C. 1625(c), this ruling will become effective 60 days after its publication in the Customs Bulletin.

JOHN ELKINS,
(for John Durant, Director,
Commercial Rulings Division.)