U.S. Customs Service

General Notices

NOTICE OF CANCELLATION OF CUSTOMS BROKER LICENSE

AGENCY: U.S. Customs Service, Department of the Treasury.

ACTION: General notice.

SUMMARY: Pursuant to section 641 of the Tariff Act of 1930, as amended, (19 USC 1641) and the Customs Regulations (19 CFR 111.51), the following Customs broker licenses and any and all associated local and national permits are canceled without prejudice.

Name	License No.	Port Name
Arthur J. Humphries, Inc.	04197	Seattle
Inter-Cargo SWF	17455	Tampa
Liberty International, Inc.	07491	Boston
Stone & Downer Company	00161	Boston
Border Brokerage Company, Inc	03389	Seattle
Unitrans International Corporation	06728	San Francisco

Liberty International, Inc. and Unitrans International Corporation continue to hold valid Customs broker licenses issued through other broker districts.

Dated: August 12, 2002.

Jayson P. Ahern, Assistant Commissioner, Office of Field Operations.

[Published in the Federal Register, August 20, 2002 (67 FR 54020)]

NOTICE OF CANCELLATION OF CUSTOMS BROKER PERMIT

AGENCY: U.S. Customs Service, Department of the Treasury.

ACTION: General notice.

SUMMARY: Pursuant to section 641 of the Tariff Act of 1930, as amended, (19 USC 1641) and the Customs Regulations (19 CFR 111.51), the following Customs broker local permits are canceled without prejudice

Name	Permit No.	Port Name
Arthur Andersen LLP	94-037	Los Angeles
Murphy International Corp	153	Seattle
James P. Cesped	04581-P	San Francisco

Dated: August 12, 2002.

Jayson P. Ahern, Assistant Commissioner, Office of Field Operations.

[Published in the Federal Register, August 20, 2002 (67 FR 54020)]

NOTICE OF REVOCATION OF CUSTOMS BROKER LICENSE

AGENCY: U.S. Customs Service, Department of the Treasury.

ACTION: General notice.

SUMMARY: Pursuant to section 641 of the Tariff Act of 1930 as amended (19 USC 1641) and the Customs Regulations [19 CFR 111.45(a)], the following Customs broker license is revoked by operation of law.

Name	License No.	Port
A.S.I. Customs Brokers, Inc.	21025	New York
Speed Cargo Service, Inc.	20829	Miami

Dated: August 12, 2002.

Jayson P. Ahern, Assistant Commissioner, Office of Field Operations.

[Published in the Federal Register, August 20, 2002 (67 FR 54020)]

CANCELLATION OF CUSTOMS BROKER LICENSE DUE TO DEATH OF THE LICENSE HOLDER

AGENCY: U.S. Customs Service, Department of the Treasury.

ACTION: Cancellation of License.

SUMMARY: Notice is hereby given that, pursuant to 19 CFR 111.51(a), the following individual Customs broker license has been cancelled due to death of the broker:

Name	License No.	Port Name
Charlotte Patricia Gromberg	13180	Los Angeles
Margaret M. Goldy	10467	Philadelphia

Dated: August 12, 2002.

Jayson P. Ahern, Assistant Commissioner, Office of Field Operations.

[Published in the Federal Register, August 20, 2002 (67 FR 54021)]

TREASURY ADVISORY COMMITTEE ON COMMERCIAL OPERATIONS OF THE U.S. CUSTOMS SERVICE

AGENCY: Departmental Offices, Treasury.

ACTION: Notice of meeting.

SUMMARY: This notice announces the date, time, and location for the quarterly meeting of the Treasury Advisory Committee on Commercial Operations of the U.S. Customs Service (COAC), and the provisional meeting agenda.

DATES: The next meeting of the COAC will be held on Friday, September 20, 2002, starting at 9:00 a.m., in Seattle, Washington. The meeting will be held at Microsoft Conference Center, Building 33, (Conference Center), 16070 NE 36th Way, Redmond, WA 98052, for approximately four hours.

FOR FURTHER INFORMATION, CONTACT: Gordana S. Earp, Director, Tariff and Trade Affairs (Enforcement), Office of the Under Secretary (Enforcement), Telephone: (202) 622–0336.

At this meeting, the Advisory Committee is expected to pursue the following draft agenda. The agenda may be modified prior to the meeting. *Agenda*:

I. Security:

- A. Update on Customs Reorganization; Cargo Security Fees;
- B. Update on Supply Chain Security and Customs-Trade Partnership Against Terrorism ("C-TPAT");

II. Other Issues:

- A. Report of the Customs Office of Rulings and Regulations;
- B. Customs Business Regulations;
- C. Focused Assessment and Importer Self-Assessment Programs;

III. Administrative Issues:

- A. 2002 Annual Report
- B. Update on COAC Re-chartering

SUPPLEMENTARY INFORMATION: The COAC was created by Congress in Public Law 100–203, Title IX, Section 9503(c), December 22, 1987, 100 Stat. 1330–381 (19 U.S.C. 2071 note). The Committee advises the Secretary of the Treasury and reports to Congress any recommendations on matters involving the commercial operations of the United States Customs Service. By statute, the Secretary of the Treasury appoints the members of this Committee, and the Assistant Secretary of the Treasury for Enforcement presides over the meetings.

The September 20, 2002 meeting of the Committee is open to the public; however, participation in the Committee's deliberations is limited to Committee members, Customs and Treasury Department staff, and persons invited to address the meeting for special presentations. A person other than an Advisory Committee member who wishes to attend the meeting should contact Theresa Manning at (202) 622–0220 or Helen Belt at (202) 622–0230.

Dated: August 15, 2002.

Gordana Earp,
Acting Deputy Assistant Secretary,
Regulatory, Tariff, and Trade.

[Published in the Federal Register, August 23, 2002 (67 FR 54696)]

COPYRIGHT, TRADEMARK, AND TRADE NAME RECORDATIONS

(No. 7-2002)

AGENCY: U.S. Customs Service, Department of the Treasury.

SUMMARY: The copyrights, trademarks, and trade names recorded with the U.S. Customs Service during the month of July 2002. The last notice was published in the CUSTOMS BULLETIN on August 14, 2002.

Corrections or information to update files may be sent to U.S. Customs Service, IPR Branch, 1300 Pennsylvania Avenue, N.W., Mint Annex, Washington, D.C. 20229.

FOR FURTHER INFORMATION CONTACT: Joanne Roman Stump, Chief, Intellectual Property Rights Branch, (202) 572–8710.

Dated: August 16, 2002.

JOANNE ROMAN STUMP, Chief, Intellectual Property Rights Branch.

The list of recordations follow:

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20020719			INTERSHOE INC. HERSHEY CHO. & CONF. CORP.
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20020719	20091116	DAKLEY	OAKLEY INC. MOTTON SYSTEMS COBBOBATION
20020719		NOILOW	MOTION SYSTEMS CORPORATION
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20020719		POST-II	MINNESOTA MINING & MANUFACTURING
20020723	20110710	FUSI-II AND DESIGN EPOS	DORNIER MEDICAL SYSTEMS INC.
20020723	20120407	SJ ST. JOHN BOUTIQUES	ST. JOHN KNITS, INC. MANHATTEN GROUP, I.C.
20020726		SECURE CARE MATCHMAKER I.D. (PLUS DESIGN)	SECURE CARE PRODUCTS, INC.
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Department of the Treasury,
Office of the Commissioner of Customs,
Washington, DC, August 21, 2002.

The following documents of the United States Customs Service, Office of Regulations and Rulings, have been determined to be of sufficient interest to the public and U.S. Customs Service field offices to merit publication in the Customs Bulletin.

Sandra L. Bell, (for Michael T. Schmitz, Assistant Commissioner, Office of Regulations and Rulings.)

MODIFICATION OF RULING LETTER AND TREATMENT RELATING TO THE CLASSIFICATION AND PREFERENTIAL TREATMENT OF DOWNHILL SKI POLES ASSEMBLED IN CANADA

AGENCY: U.S. Customs Service, Department of the Treasury.

ACTION: Notice of modification of ruling letter and treatment relating to the classification and preferential treatment of downhill ski poles assembled in Canada.

SUMMARY: Pursuant to section 625(c), Tariff Act of 1930, as amended, (19 U.S.C. 1625(c)), as amended by section 623 of Title VI (Customs Modernization) of the North American Free Trade Implementation Act (Pub. L. 103–182, 107 Stat. 2057), this notice advises interested parties that Customs is modifying a ruling letter pertaining to the tariff classification and preferential treatment of ski poles assembled in Canada under the Harmonized Tariff Schedule of the United States (HTSUS). Notice of the proposed action was published on July 10, 2002, in Volume 36, Number 28, of the Customs Bulletin. No comments were received in response to the notice.

EFFECTIVE DATE: This action is effective for merchandise entered or withdrawn from warehouse for consumption on or after November 4, 2002.

FOR FURTHER INFORMATION CONTACT: T. James Min II, Special Classification and Marking Branch, (202) 572–8839.

SUPPLEMENTARY INFORMATION:

BACKGROUND

On December 8, 1993, Title VI (Customs Modernization), of the North American Free Trade Agreement Implementation Act (Pub. L. 103-182, 107 Stat. 2057), (hereinafter "Title VI"), became effective. Title VI amended many sections of the Tariff Act of 1930, as amended, and related laws. Two new concepts which emerge from the law are "informed compliance" and "shared responsibility." These concepts are premised on the idea that in order to maximize voluntary compliance with Customs laws and regulations, the trade community needs to be clearly and completely informed of its legal obligations. Accordingly, the law imposes a greater obligation on Customs to provide the public with improved information concerning the trade community's responsibilities and rights under the Customs and related laws. In addition, both the trade and Customs share responsibility in carrying out import requirements. For example, under section 484 of the Tariff Act of 1930, as amended (19 U.S.C. 1484), the importer of record is responsible for using reasonable care to enter, classify and value imported merchandise, and provide any other information necessary to enable Customs to properly assess duties, collect accurate statistics and determine whether any other applicable legal requirement is met.

Pursuant to section 625(c)(1), Tariff Act of 1930, as amended, (19 U.S.C. 1625(c)(1)), as amended by section 623 of Title VI, a notice was published on July 10, 2002, in the Customs Bulletin, Volume 36, Number 28, proposing to modify Headquarters Ruling Letter (HRL) 546534, dated August 21, 1998, pertaining to the classification and preferential treatment of ski poles assembled in Canada under the Harmonized Tariff Schedule of the United States (HTSUS). No comments were received in reply to the notice.

In Headquarters Ruling Letter (HRL) 546534, dated August 21, 1998, Customs ruled on whether downhill ski poles assembled in Canada from components of ski poles imported from Italy were eligible for NAFTA preferential treatment. The process for producing the finished poles in Canada in HRL 546534 was essentially as follows: raw tapered tubes were sized and cleaned, then placed on a silk screening machine which affixed a graphic or logo onto the pole. Following this, the poles were subjected to a baking process for approximately fifteen minutes. The poles were cleaned again, then underwent another round of silk screening. Depending on customer orders, the poles may have been subjected to as many as five silk screenings before this process was completed.

Polyethylene grips were assembled with straps and screws. Fabric was cut to length and folded to form a loop, then a screw was attached to form a strap. The strap was then placed on top of the grip and another screw was attached to hold the strap in place. Once the tube and grip were ready, they were placed on another machine where the grip was mounted on the top of the pole, and an insert to hold the basket was placed on the bottom. The finished pole was then cleaned a final time. The poles were packaged in pairs along with plastic baskets and packaged in vacuum sealed bags. Finally, the poles were boxed according to customer orders and shipped to various destination in the U.S. and Canada.

In HRL 546534, Customs found that the tube component of the ski pole imported into Canada from Italy was classified as a part of a ski pole for which the tariff heading is the same as the ski pole itself. Although this non-originating material did not undergo a change in tariff classification as required by General Note ("GN") 12(b)(ii), pursuant to GN 12(b)(iv)(B), which provides an exception to the tariff shift rule for parts classifiable in the same heading as the goods themselves, the ski pole still qualified for NAFTA preference, provided that the regional value-content requirement stipulated in GN 12(b)(iv) was met.

In the course of ruling on HRL 546534, Customs initiated an audit to determine whether the value content of the finished ski poles met the requirements of NAFTA preference, as specified in GN 12(b)(iv). The audit showed that the regional value-content had been met.

Customs has reconsidered the basis for the determination in HRL 546534 that the ski poles were entitled NAFTA preferential treatment and determined that it is incorrect. It is now Customs position that the ski pole components as imported into Canada were classifiable as the finished good entered unassembled pursuant to General Rules of Interpretation (GRI) 2(a). Therefore, although the determination in HRL 546534 that the ski poles were eligible for NAFTA preference is still valid, the basis under which the ski poles qualify for the preference is modified. Because the ski pole components imported into Canada from Italy are classifiable as an unassembled good, they are eligible for NAFTA preference subject to GN12(b)(iv)(A) and not GN 12(b)(iv)(B).

Pursuant to 19 U.S.C. 1625(c)(1), Customs is modifying HRL 546534 and any other rulings not specifically identified to reflect the proper basis for qualifying the articles for NAFTA preferential treatment pursuant to the analysis set forth in HRL 562427 (see "Attachment" to this document). Additionally, pursuant to 19 U.S.C. 1625(c)(2), Customs is modifying any treatment previously accorded by Customs to substantially identical transactions.

As stated in the proposal notice, this modification will cover any rulings on this merchandise which may exist but have not been specifically identified. Any party who has received an interpretive ruling or decision (i.e., ruling letter, internal advice memorandum or decision or protest review decision) on the merchandise subject of this notice, should have advised the Customs Service during the notice period.

Similarly, pursuant to section 625(c)(2), Tariff Act of 1930 (19 U.S.C. 1625(c)(2)), as amended by section 623 of Title VI, Customs is modifying any treatment previously accorded by the Customs Service to substantially identical transactions. This treatment may, among other reasons, be the result of the importer's reliance on a ruling issued to a third party, Customs personnel applying a ruling of a third party to importation of the same or similar merchandise, or the importer's or Customs previous interpretation of the HTSUS. Any persons involved in substantially identical transactions should have advised Customs during the notice period. An importer's failure to advise the Customs Service of substan-

tially identical transaction or of a specific ruling not identified in this notice, may raise issues of reasonable care on the part of the importer or their agents for importations of merchandise subsequent to the effective date of this notice.

In accordance with 19 U.S.C. 1625(c), this ruling will become effective 60 days after publication in the CUSTOMS BULLETIN.

Dated: August 19, 2002.

CRAIG WALKER,
(for Myles B. Harmon, Acting Director,
Commercial Rulings Division.)

[Attachment]

[ATTACHMENT]

DEPARTMENT OF THE TREASURY,
U.S. CUSTOMS SERVICE,
Washington, DC, August 19, 2002.
CLA-2 RR:CR:SM 562427 TJM
Category: Classification
Tariff No. 9506.19.8040

PORT DIRECTOR U.S. CUSTOMS SERVICE 111 West Huron Street Buffalo NY 14202–2378

Re: HRL 546534; Modification of Ruling; 19 USC 1625; NAFTA Rules of Origin; ski poles; parts; unassembled good; tariff shift exceptions; 19 CFR Part 181 Appendix; NAFTA ROR \$4(4)(a); NAFTA ROR \$4(4)(b); Gabel Enterprises, Inc.; GN 12(b)(iv)(B), HTSUS; GN 12(b)(iv)(A), HTSUS; GRI 2(a).

DEAR DIRECTOR:

This letter is to inform you that Customs has reconsidered Headquarters Ruling Letter ("HRL") 546534, dated August 21, 1998, addressed to you regarding an application for further review of protest number 0901–96–100816 filed by G.M. Gabel Enterprises Windsor, Inc., ("Gable") through its brokers.

The protest concerned the North American Free Trade Agreement (NAFTA) preference eligibility of downhill ski poles assembled in Canada from components imported from Italy. After review of that ruling, we have determined that although the ruling's conclusion that the affected articles were entitled to NAFTA preference remains valid, the stated basis for that conclusion is incorrect. In HRL 546534, the Italian aluminum tube component was considered a ski pole part in the same provision as the finished ski pole. After consideration, it is now our opinion that the components imported into Canada are classifiable as an unassembled ski pole. Therefore, the proper basis for determining that the articles are entitled to NAFTA preference is General Note ("GN") 12(b)(iv)(A) and not GN 12(b)(iv)(B) (or 19 CFR Part 181, App. § 4(4)(a) as opposed to (b)). For the reasons that follow, this ruling modifies HRL 546534.

Facts

G.M. Gabel Enterprises Windsor Inc. ("Gabel") is a member of the Gabel Group which, in addition to Gabel, includes Gabel s.r.l. (Italy), Gabel Deutschland and Gabel Enterprises Zlin (Czech Republic). Gabel purchases and imports aluminum tubes, polyethylene grips, polyethylene inserts, rolls of polyester fabric, polyethylene baskets and silk screening ink from Gabel s.r.l. At its plant in Tecumseh, Ontario, Gabel uses the imported mate-

rials, together with certain originating materials such as packaging, shrink rap, glue, patterns and screws, to produce finished ski poles per customer orders.

The process for producing finished poles is essentially as follows. Raw tapered tubes are sized and cleaned, then placed on a silk screening machine which affixes a graphic or logo onto the pole. Following this, the poles are subjected to a baking process for approximately fifteen minutes. The poles are cleaned again, then undergo another round of silk screening. Depending on customer orders, the poles may be subjected to as many as five silk screenings before this process is completed.

Polyethylene grips are assembled with straps and screws. Fabric is cut to length and folded to form a loop, then a screw is attached to form a strap. The strap is then placed on top of the grip and another screw is attached to hold the strap in place. Once the tube and grip are ready they are placed on another machine where the grip is mounted on the top of the pole, and an insert to hold the basket is placed on the bottom. The finished pole is then cleaned a final time. The poles are packaged in pairs along with plastic baskets and packaged in vacuum sealed bags. Finally, the poles are boxed according to customer orders and shipped to various destinations in the U.S. and Canada.

The facts in HRL 546534 show that Gabel initially submitted a certificate of origin claiming that the poles imported into the U.S. were entitled to preferential treatment under the NAFTA on the grounds that the poles satisfied the specific rule of origin applicable to their tariff classification (preference criterion B). The claim for NAFTA preference was based on the entered classifications of the imported materials which were as follows: aluminum tubing, subheading 7608.20.9000, Harmonized Tariff Schedule of the United States (HTSUS); polyethylene grips; subheading 3926.90.9000, HTSUS; polyester material, subheading 3920.69.0010, HTSUS; polyethylene inserts, subheading 3926.90.9019, HTSUS; polyethylene baskets, subheading 3926.90.9099, HTSUS; and silk screening ink, subheading 3215.90.0090, HTSUS. Since the finished ski poles are classified in subheading 9506.19.8040, HTSUS, the basis of the claim was that all the non-originating materials used in the production of the poles underwent a change in tariff classification in accordance with the applicable rule of origin in GN 12(t).

The claim for NAFTA preference was denied by your office pursuant to a CF 29 dated April 27, 1995. In particular, you determined that the imported materials did not undergo the change in tariff classification required under the applicable rule of origin. For example, your office determined that the imported aluminum tubes are properly classified under the provision for other snow-skis and other snow-ski equipment, and parts and accessories thereof, in subheading 9506.19.8040, HTSUS. Consequently, all the non-originating materials used in the production of the poles did not undergo the required change in tariff classification.

Gabel then submitted additional information and, in an amended certificate of origin, claimed that the poles originated pursuant to preference criterion D2, viz., that the poles did not undergo a change in tariff classification because the relevant heading provided for both the good and its parts, but that they had a regional value content of not less than sixty percent under the transaction value method. After reviewing the additional information, this claim was also denied by your office on the basis that the information submitted was

insufficient to establish eligibility for NAFTA preference.

The relevant entries were liquidated accordingly (on December 29, 1995 and January 5, 1996) at the higher, non-preferential rate of duty, and Gabel was so advised in a CF 29 dated February 2, 1996. The importer of record filed a protest on March 28, 1996, contending that the imported ski poles are originating goods under the NAFTA on the basis that they satisfy the requirement of a regional value content of not less than fifty percent under the net cost method. Additional information, including Gabel's 1994 financial statements, was provided by Gabel in support of the protest. Further information was submitted under cover of letters dated January 29, 1997, June 19, 1997, and November 6, 1997. The information submitted by Gabel included calculations which showed a regional value content under the net cost method of well in excess of fifty percent.

After reviewing that information, however, this office requested that an origin verification be undertaken pursuant to section 181.71, Customs Regulations (19 C.F.R. §181.71). Accordingly, the Regulatory Audit Division, Boston, conducted a verification of Gabel's NAFTA claim at Gabel's offices in Tecumseh, Ontario. A member of this office participated in and assisted with the verification. The objective of the verification was to verify that Gabel's books and records supported its claim that the regional value of the imported ski poles was not less than fifty percent under the net cost method.

In HRL 546534, Customs reasoned that subject to Section 4(4)(b)(ii) of the Appendix to Part 181, Customs Regulations (19 CFR Part 181, App.), NAFTA Rules of Origin Regulations ("ROR"), the only remaining question was whether the regional value content of the good is not less than 60 percent where the transaction value method is used, or is not less than 50 percent where the net cost method is used. Customs determined that the regional value content of the ski poles was not less than 50 percent when using the net cost method, subject to NAFTA ROR \S 4(4)(b) rather than \S 4(4)(a).

Teeno

Whether the merchandise described above qualifies for NAFTA preferential treatment under the NAFTA rules of origin exceptions for parts or for unassembled goods.

Law and Analysis:

I. Classification of Ski Pole Components

Classification under the HTSUS is made in accordance with the General Rules of Interpretation (GRIs). GRI 1 provides that the classification of goods shall be determined according to the terms of the headings of the tariff schedule and any relative Section or Chapter Notes. In the event that the goods cannot be classified solely on the basis of GRI 1, and if the headings and legal notes do not otherwise require, the remaining GRIs may then be applied.

In understanding the language of the HTSUS, the Harmonized Commodity Description and Coding System Explanatory Notes (ENs) may be utilized. EN, though not dispositive or legally binding, provide commentary on the scope of each heading of the HTSUS, and are the official interpretation of the Harmonized System at the international level. Customs believes the EN should always be consulted. See T.D. 89–80, 54 Fed. Reg. 35127, 35128 (August 23, 1989).

The term "ski pole," found under subheading 9506.19.8040, HTSUS, which provides for other sports equipment, ski poles and parts and accessories thereof, is not defined in the HTSUS or in the ENs. *Merriam-Webster's Collegiate Dictionary, 10th Ed.*, defines "ski poles" as, "one of a pair of lightweight poles used in skiing that have a handgrip and usu. a wrist strap at one end and an encircling disk set above the point at the other."

The issue before us is whether the ski pole components imported into Canada from Italy are considered parts of ski poles or if they are, as described in GRI 2(a), considered an unfinished article entered unassembled. GRI 2(a), provides that:

Any reference in a heading to an article shall be taken to include a reference to that article incomplete or unfinished, provided that, as entered, the incomplete or unfinished article has the essential character of the complete or finished article. It shall also include a reference to that article complete or finished * * *, entered unassembled or disassembled. (Emphasis added)

Although the aluminum tube component of the ski pole, which (as imported into Canada) is tapered at the bottom with a tip permanently affixed, comprises the essential character of the ski pole, the other major parts of the ski pole (e.g. basket, grip, strap) are also imported from Italy and are assembled together with the tube in Canada to create the finished article. Our records for HRL 546534 include invoices and airway bills for the importation of Italian ski pole components into Canada. These records show that the ski pole components were imported together.

Therefore, the components of the ski pole imported into Canada from Italy are, pursuant to GRI 2(a), classifiable as a ski pole in subheading 9506.19.8040, HTSUS, entered unassembled.

II. NAFTA Preferential Treatment

For determining eligibility of goods for NAFTA preferential treatment, General Note (GN) 12(a), HTSUS, (19 U.S.C. \S 1202), states that:

* * * * * * *

Goods originating in the territory of a party to the North American Free Trade Agreement (NAFTA) are subject to duty as provided herein. For the purposes of this note—

(i) Goods that originate in the territory of a NAFTA party under the terms of subdivision (b) of this note and that qualify to be marked as goods of Canada under the terms of the marking rules * * * are eligible for such duty rate, in accordance with section 201 of the North American Free Agreement Implementation Act.

* * * * * * * *

GN 12(b) further provides a hierarchy of rules to determine whether goods are "originating" in the territory of a NAFTA party. It states, in pertinent part, that:

* * * * * * *

- (b) For purposes of this note, goods imported into the customs territory of the United States are eligible for the tariff treatment and quantitative limitations set forth in the tariff schedule as "goods originating in the territory of a NAFTA party" only if—
 - (i) they are goods wholly obtained or produced entirely in the territory of Canada, Mexico and/or the United State; or
 - (ii) they have been transformed in the territory of Canada, Mexico and/or the United States so that—
 - (A) except as provided in subdivision (f) of this note, each of the non-originating materials used in the production of such goods undergoes a change in tariff classification described in subdivision (r), (s) and (t) of this note or the rules set forth therein, or
 - (B) the goods otherwise satisfy the applicable requirements of subdivision (r), (s) and (t) where no change in tariff classification is required, and the goods satisfy all other requirements of this note; or
 - (iii) they are goods produced entirely in the territory of Canada, Mexico and/or the United States exclusively from originating materials; or. * * *

* * * * * * *

Noting that the major components of ski poles are imported from Italy, GN 12(b)(i) and 12(b)(ii) are not applicable in the instant case. As for GN 12(b)(ii), because the ski poles are classifiable in subheading 9506.19.8040, HTSUS, the non-originating materials must undergo a change in tariff classification as stipulated in GN 12(b)/95.50: "[a] change to subheadings 9506.11 through 9506.29 from any other chapter." Because the non-originating components in the instant case are in the same chapter heading as the finished article, the non-originating components do not undergo a change in tariff classification as required by GN 12(b)(ii).

A. Exceptions to the Tariff Shift Rule

However, GN 12(b)(iv) provides two exceptions to the tariff shift rule. GN 12(b)(iv) provides that a good may still qualify as originating in a NAFTA country if:

* * * * * * *

- (iv) they are produced entirely in the territory of Canada, Mexico and/or the United States but one or more of the non-originating materials falling under provisions for "parts" and used in the production of such goods does not undergo a change in tariff classification because—
 - (A) the goods were imported into the territory of Canada, Mexico and/or the United States in unassembled or disassembled form but were classified as assembled goods pursuant to general rule of interpretation 2(a), or
 - (B) the tariff headings for such goods provide for and specifically describe both the goods themselves and their parts and is not further divided in subheadings, or the subheadings for such goods provide for and specifically describe both the goods themselves and their parts,

provided that such goods do not fall under chapters 61 through 63, inclusive, of the tariff schedule, and provided further that the regional value content of such goods, determined in accordance with subdivision (c) of this note, is not less than 60 percent where the transaction value method is used, or is not less than 50 percent where the net cost method is used, and such goods satisfy all other applicable provisions of this note. * * *

* * * * * * *

Noting that the major components of ski poles as imported into Canada from Italy are classifiable as an unassembled ski pole pursuant to GRI 2(a), the finished ski poles qualify as NAFTA originating based on HRL 546534's determination that the value-content requirements of GN 12(b)(iv) had been met.

B. NAFTA Rules of Origin for Marking Purposes

Furthermore, pursuant to GN 12(a), to qualify for the NAFTA preferential duty rate, the good must also qualify to be marked as a good of Canada. The NAFTA rules of origin

for marking purposes are set forth in section 102.11, Customs Regulations (19 CFR § 102.11), which provide a hierarchy of rules as follows:

The following rules shall apply for purposes of determining the country of origin of imported goods other than textile and apparel products covered by § 102.21.

- (a) The country of origin of a good is the country in which:

(1) The good is wholly obtained or produced;
(2) The good is produced exclusively from domestic materials; or

(3) Each foreign material incorporated in that good undergoes an applicable change in tariff classification set out in § 102.20 and satisfies any other applicable requirements of that section, and all other applicable requirements of these rules are satisfied.

For products classifiable in heading 9506.19, HTSUS, 19 C.F.R. §102.20, Section XX: Chapters 94 through 96, 9504.10-9506.29 states the requirement of a change in tariff classification for non-originating materials: "A change to subheading 9504.10 through 9506.29 from any other subheading, including another subheading within that group." In the instant case, because the non-originating unassembled ski pole components are classifiable in the same subheading as the assembled ski pole, a change in tariff classification requirement for marking purposes is not satisfied.

However, section 102.19, Customs Regulations, (19 CFR §102.19), provides a NAFTA preference override. It states, in pertinent part, that:

(a) Except in the case of goods covered by paragraph (b) of this section, if a good which is originating within the meaning of \S 181.1(q) of this chapter is not determined under \S 102.11(a) or (b) or \S 102.21 to be a good of a single NAFTA country, the country of origin of such good is the last NAFTA country in which that good underwent production other than minor processing, provided that a Certificate of Origin

* * * has been completed and signed for the good.

As the ski poles qualify as NAFTA originating for reasons discussed above and the processing in Canada is more than minor processing (see 19 CFR § 102.1(m)), the ski poles qualify as products of Canada for marking purposes under 19 C.F.R. § 102.19(a).

Holding:

For the foregoing reasons, the ski poles at issue in HRL 546534 qualify for NAFTA preference. However, the proper basis of eligibility for NAFTA preference GN 12(b)(iv)(A), rather than GN 12(b)(iv)(B).

Effect on Other Rulings:

HRL 546534, dated August 21, 1998, is hereby modified. In accordance with 19 U.S.C. § 1625(c), this ruling will become effective 60 days after its publication in the Customs BULLETIN.

> CRAIG WALKER, (for Myles B. Harmon, Acting Director, Commercial Rulings Division.)

PROPOSED REVOCATION OF RULING LETTER AND TREATMENT RELATING TO THE TARIFF CLASSIFICATION OF A BEVERAGE SWEETENER

AGENCY: U.S. Customs Service, Department of the Treasury.

ACTION: Notice of proposed revocation of tariff classification ruling letter and treatment relating to the classification of a beverage sweetener.

SUMMARY: Pursuant to section 625(c), Tariff Act of 1930 (19 U.S.C. 1625(c)), as amended by section 623 of Title VI (Customs Modernization) of the North American Free Trade Agreement Implementation Act (Pub. L. 103–182, 107 Stat. 2057), this notice advises interested parties that Customs intends to revoke a ruling concerning the tariff classification of a beverage sweetener, under the Harmonized Tariff Schedule of the United States (HTSUS). Similarly, Customs intends to revoke any treatment previously accorded by Customs to substantially identical transactions. Comments are invited on the correctness of the proposed actions.

DATE: Comments must be received on or before October 4, 2002.

ADDRESS: Written comments are to be addressed to U.S. Customs Service, Office of Regulation and Rulings, Attention: Regulations Branch, 1300 Pennsylvania Avenue, N.W., Washington, D.C. 20229. Comments submitted may be inspected at 799 9th St. N.W. during regular business hours. Arrangements to inspect submitted comments should be made in advance by calling Mr. Joseph Clark at (202) 572–8768.

FOR FURTHER INFORMATION CONTACT: Allyson Mattanah, General Classification Branch, (202) 572–8784.

SUPPLEMENTARY INFORMATION:

BACKGROUND

On December 8, 1993, Title VI (Customs Modernization), of the North American Free Trade Agreement Implementation Act (Pub. L. 103–182, 107 Stat. 2057) (hereinafter "Title VI"), became effective. Title VI amended many sections of the Tariff Act of 1930, as amended, and related laws. Two new concepts which emerge from the law are "informed compliance" and "shared responsibility." These concepts are premised on the idea that in order to maximize voluntary compliance with Customs laws and regulations, the trade community needs to be clearly and completely informed of its legal obligations. Accordingly, the law imposes a greater obligation on Customs to provide the public with improved information concerning the trade community's responsibilities and rights under the Customs and related laws. In addition, both the trade and Customs share responsibility in carrying out import requirements. For example, under section 484 of the Tariff Act of 1930, as

amended (19 U.S.C. §1484), the importer of record is responsible for using reasonable care to enter, classify and value imported merchandise, and provide any other information necessary to enable Customs to properly assess duties, collect accurate statistics and determine whether any other applicable legal requirement is met.

Pursuant to section 625(c)(1), Tariff Act of 1930 (19 U.S.C. 1625(c)(1)), as amended by section 623 of Title VI (Customs Modernization) of the North American Free Trade Agreement Implementation Act (Pub. L. 103–182, 107 Stat. 2057), this notice advises interested parties that Customs intends to revoke a ruling pertaining to the tariff classification of a beverage sweetener. Although in this notice Customs is specifically referring to New York Ruling Letter (NY) A80165, dated March 6, 1996, this notice covers any rulings on this merchandise which may exist but have not been specifically identified. Customs has undertaken reasonable efforts to search existing data bases for rulings in addition to the one identified. No further rulings have been found. This notice will cover any rulings on this merchandise that may exist but have not been specifically identified. Any party who has received an interpretive ruling or decision (i.e., ruling letter, internal advice memorandum or decision or protest review decision) on the merchandise subject to this notice, should advise Customs during this notice period.

Similarly, pursuant to section 625(c)(2), Tariff Act of 1930 (19 U.S.C. 1625(c)(2)), as amended by section 623 of Title VI, Customs intends to revoke any treatment previously accorded by Customs to substantially identical transactions. This treatment may, among other reasons, be the result of the importer's reliance on a ruling issued to a third party, Customs personnel applying a ruling of a third party to importations of the same or similar merchandise, or the importer's or Customs previous interpretation of the Harmonized Tariff Schedule of the United States (HTSUS). Any person involved in substantially identical transactions should advise Customs during this notice period. An importer's failure to advise Customs of substantially identical transactions or of a specific ruling not identified in this notice, may raise issues of reasonable care on the part of the importer or his agents for importations of merchandise subsequent to this notice.

In NY A80165, Customs ruled that a beverage sweetener was classified in subheading 2106.90.12, HTSUS, the provision for "Food preparations not elsewhere specified or included: Compound alcoholic preparations of an alcoholic strength by volume exceeding 0.5 percent vol., of a kind used for the manufacture of beverages: Containing not over 20 percent of alcohol by weight." NY A80165 is set forth as Attachment "A" to this document.

It is now Customs position that this substance was not correctly classified in NY A80165 because it is not a "substantially complete" beverage in itself that need only be diluted and further flavored. Rather, it contains only three ingredients. It is used only to impart sweetness to

the finished beverage. Being mainly sugar, the merchandise is classified in subheading 2106.90.94, 95, 97 or 99, HTSUS, by its sugar content.

Customs, pursuant to 19 U.S.C. 1625(c)(1), intends to revoke NY A80165 and any other ruling not specifically identified, to reflect the proper classification of the merchandise pursuant to the analysis set forth in Proposed Headquarters Ruling Letter (HQ) 965509. (see Attachment "B" to this document). Additionally, pursuant to 19 U.S.C. 1625(c)(2), Customs intends to revoke any treatment previously accorded by Customs to substantially identical transactions. Before taking this action, consideration will be given to any written comments timely received.

Dated: August 19, 2002.

JOHN ELKINS, (for Myles B. Harmon, Acting Director, Commercial Rulings Division.)

[Attachments]

[ATTACHMENT A]

DEPARTMENT OF THE TREASURY,
U.S. CUSTOMS SERVICE,
New York, NY, March 6, 1996.
CLA-2-21:RR:NC:FC:228 A80165
Category: Classification
Tariff No. 2106.90.1200

John B. Pellegrini Ross & Hardies 65 East 55th Street New York, NY 10022

Re: The tariff classification and status under the North American Free Trade Agreement (NAFTA), of beverage sweetener from Canada; Article 509.

DEAR MR. PELLEGRINI:

In your letter dated February 2, 1996 on behalf of Joseph E. Seagram & Sons, Inc., you requested a ruling on the status of beverage sweetener from Canada under the NAFTA. The product is a beverage sweetener consisting of water, alcohol, (11.5 percent by volume), and a sugar additive (one or more of invert sugar syrup, liquid sugar, liquid fructose, high fructose corn syrup, sugar water solution, or fructose water solution). The water and alcohol may be a product of the United States or Canada. The sugar additive may be either a product of the United States, Canada, or another, unspecified, country. The beverage sweetener will be used in the manufacture of distilled spirits, wine specialty products, malt specialty products and flavorings.

The applicable tariff provision for the beverage sweetener will be 2106.90.1200, Harmonized Tariff Schedule of the United States Annotated (HTSUSA), which provides for compound alcoholic preparations of an alcoholic strength by volume exceeding 0.5 percent vol., of a kind used for the manufacture of beverages * * * containing not over 20 percent of alcohol by weight. The general rate of duty will be 5.8 cents per kilogram plus 2.6 percent ad valorem. The sweetener is also subject to a Federal Excise Tax of \$13.50 per proof gallon and a proportionate tax at the like rate on all fractional parts of a proof gallon.

Each of the non-originating materials used to make the sweetener has satisfied the changes in tariff classification required under HTSUSA General Note 12(t)/21. The bever-

age sweetener will be entitled to a free rate of duty under the NAFTA upon compliance with all applicable laws, regulations, and agreements. The sweetener is also subject to a Federal Excise Tax of \$13.50 per proof gallon and a proportionate tax at the like rate on all fractional parts of a proof gallon.

A copy of the ruling or the control number indicated above should be provided with the entry documents filed at the time this merchandise is imported. If you have any questions regarding the ruling, contact National Import Specialist Stanley Hopard at 212–466–5760.

ROGER J. SILVESTRI,
Director,
National Commodity Specialist Division.

[ATTACHMENT B]

DEPARTMENT OF THE TREASURY,
U.S. CUSTOMS SERVICE,
Washington, DC.
CLA-2 RR:CR:GC 965509 AM
Category: Classification
Tariff No. 2106.90.94, 95, 97 or 99

Mr. John Pellegrini Ross & Hardies $65\ East\ 55^{th}\ Street$ New York, NY 10022–3219

Re: NY A80165 revoked; beverage sweetener.

DEAR MR. PELLEGRINI:

This is in reference to New York Ruling Letter (NY) A80165 issued to you on March 6, 1996, by the Director, Customs National Commodity Specialist Division, concerning the classification, under the Harmonized Tariff Schedule of the United States, (HTSUS), of a beverage sweetener. We have had an opportunity to review this ruling and believe it is incorrect.

Facts:

NY A80165 states that the beverage sweetener consists of "water, alcohol, (11.5 percent by volume), and a sugar additive (one or more of invert sugar syrup, liquid sugar, liquid fructose, high fructose corn syrup, sugar water solution, or fructose water solution)." The merchandise was classified in subheading 2106.90.12, the provision for Compound alcoholic preparations of an alcoholic strength by volume exceeding 0.5 percent vol., of a kind used for the manufacture of beverages: Containing not over 20 percent of alcohol by weight.

Issue:

Is a beverage sweeter, consisting of water, sugar and alcohol classifiable in subheading 2106.90.12, HTSUS, the provision for "[F]ood preparations not elsewhere specified or included: [O]ther: [C]ompound alcoholic preparations of an alcoholic strength by volume exceeding 0.5 percent vol., of a kind used for the manufacture of beverages: Containing not over 20 percent of alcohol by weight."

Law and Analysis:

Merchandise imported into the U.S. is classified under the HTSUS. Tariff classification is governed by the principles set forth in the General Rules of Interpretation (GRIs) and, in the absence of special language or context that requires otherwise, by the Additional U.S. Rules of Interpretation. The GRIs and the Additional U.S. Rules of Interpretation are part of the HTSUS and are to be considered statutory provisions of law.

GRI 1 requires that classification be determined first according to the terms of the headings of the tariff schedule and any relative section or chapter notes and, unless otherwise

required, according to the remaining GRIs taken in order. GRI 6 requires that the classification of goods in the subheadings of headings shall be determined according to the terms of those subheadings, any related subheading notes and *mutatis mutandis*, to the GRIs.

In interpreting the HTSUS, the Explanatory Notes (ENs) of the Harmonized Commodity Description and Coding System may be utilized. The ENs, although not dispositive or legally binding, provide a commentary on the scope of each heading, and are generally indicative of the proper interpretation of the HTSUSA. See T.D. 89–80, 54 Fed. Reg. 35127 (August 23, 1989).

The competing provisions occur at the eighth digit. The following sub-headings are relevant to the classification of this product:

```
2106
                 Food preparations not elsewhere specified or included:
2106.90
                           Compound alcoholic preparations of an alcoholic strength by volume exceeding 0.5 percent vol., of a kind used for the manufacture of beverages: Containing not over 20 percent of
2106.90.12
                           alcohol by weight.
                           Other
Other
                                      Other
                                           Other
                           Articles containing over 65 percent by dry weight of sugar de-
                           scribed in additional U.S. note 2 to chapter 17:
2106.90.94
                                 Other
                           Articles containing over 10 percent by dry weight of sugar de-
                           scribed in additional U.S. note 3 to chapter 17:
2106.90.95
                                 Described in additional U.S. note 8 to chapter 17 and en-
                                 tered pursuant to its provisions
2106.90.97
                                 Other
                           Other
2106.90.99
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EN 21.06 states, in pertinent part, the following:

The heading includes, inter alia:

(7) Non-alcoholic or alcoholic preparations (not based on odoriferous substances) of a kind used in the manufacture of various non-alcoholic or alcoholic beverages. These preparations can be obtained by compounding vegetable extracts of heading 13.02 with lactic acid, tartaric acid, citric acid, phosphoric acid, preserving agents, foaming agents, fruit juices, etc. The preparations contain (in whole or in part) the flavouring ingredients which characterize a particular beverage. As a result, the beverage in question can usually be obtained simply by diluting the preparation with water, wine or alcohol, with or without the addition, for example, of sugar or carbon dioxide gas. Some of these products are specially prepared for domestic use; they are also widely used in industry in order to avoid the unnecessary transport of large quantities of water, alcohol, etc. As presented, these preparations are not intended for consumption as beverages and thus can be distinguished from the beverages of Chapter 22.

Subheadings 2106.90.12, 15, and 18, HTSUS, were created in 1996, when, as part of amendments to the tariff schedule, heading 2208, HTSUS, was modified, removing compound alcoholic preparation from its purview. The text to EN 21.06 (7), supra, is virtually identical to the EN to heading 2208 prior to the amendments. As such, administrative rulings related to the previous heading 2208, HTSUS, which construe the phrase "compound alcoholic preparations," are instructive.

For instance, in HQ 955265, dated February 9, 1994, we held that a citric acid additive

For instance, in HQ 955265, dated February 9, 1994, we held that a citric acid additive was not classified in heading 2208, HTSUS. The product contained 89 percent ethyl alcohol, 10 percent citric acid, and water and was blended with a wine or malt base, water, sugar, preservatives, flavorings, colorings and a carbonating agent after entry to produce a wine cooler. The citric acid additive comprised only 1.5 to 2.5 percent of the finished product. We stated in that ruling that "the citric acid additive, rather than being a complex preparation, is essentially an alcohol flavored with the acid used to impart a tang to a wine or malt base, which is processed further to produce the cooler; it only accounts for, at most, 2.5 percent of the finished product. Thus, the additive would not be a complex preparation of a type classifiable in heading 2208."

By contrast, HQ 953327, dated June 4, 1993, held that a non-fat dairy base rum liqueur was classified in heading 2208, HTSUS. The product consisted of milk protein concentrate, skim milk concentrate, sucrose, water, rum and maltodextrins. After entry it was mixed with additional distilled spirits, sugar, flavors and color. We stated that "the beverage is substantially complete as imported; the ingredients added subsequent to importation do not change the basic composition of the imported product, which is that of an almost completed alcoholic beverage, but merely enhance it."

almost completed alcoholic beverage, but merely enhance it."
Following this reasoning, NY H82685, dated August 1, 2001, classified a Natural Tequila/Agave flavoring containing agave spirits, alcohol, agave wine, natural orange flavor, tequila, anhydrous citric acid and water in subheading 2106.90.15, HTSUS, as a compound alcoholic preparation. The contents of the merchandise appear substantially complete al-

beit not suitable as a beverage in themselves.

Likewise, in NY C87981, dated May 29, 1998, we classified concentrated fermented apple cider and pear cider as compound alcoholic preparations because they need only be diluted, sweetened and carbonated to transform into the final products, apple and pear ciders. They, too, are substantially complete.

Like the citric acid additive of HQ 955265, a mixture of three ingredients added to impart a tang to the finished beverage, the instant merchandise also contains just three ingredients added to impart a sweetness to the finished beverage. Unlike the non-fat dairy base rum liqueur, tequila/agave flavoring and apple and pear ciders, the instant merchandise is not a "substantially complete" beverage in itself that need only be diluted and further flavored. Therefore, we do not believe the instant mixture falls within the scope of the terms "compound alcoholic preparations of a kind used for the manufacture of beverages." Rather, the instant merchandise, being mainly sugar, is classified as an "other food preparation" in subheading 2106.90.94, 97 or 99, HTSUS, by its sugar content. The appropriate quota provisions may apply.

Holding.

The beverage sweetener is classified in subheading 2106.90.94, 95, 97 or 99, HTSUS, by its sugar content. Should the importer desire a binding ruling on the beverage sweetener, a ruling request containing all necessary information should be submitted to the Director, National Commodity Specialist Division, U.S. Customs, Attn: CIE/Ruling Request, One Penn Plaza, 10th Floor, New York, NY 10119.

Effect on Other Rulings: NY A80165 is revoked.

> MYLES B. HARMON, Acting Director, Commercial Rulings Division.

PROPOSED REVOCATION OF RULING LETTER AND TREATMENT RELATING TO TARIFF CLASSIFICATION OF GLOVES

AGENCY: U.S. Customs Service; Department of the Treasury.

ACTION: Notice of proposed revocation of a tariff classification ruling letter and treatment relating to the classification of gloves.

SUMMARY: Pursuant to section 625(c), Tariff Act of 1930 (19 U.S.C. 1625(c)), as amended by section 623 of Title VI (Customs Modernization) of the North American Free Trade Agreement Implementation Act (Pub. L. 103–182, 107 Stat. 2057), this notice advises interested parties that Customs intends to revoke one ruling relating to the tariff classification, under the Harmonized Tariff Schedule of the United States (HTSUS), of certain gloves. Similarly, Customs proposes to revoke any treatment previously accorded by it to substantially identical merchandise. Comments are invited on the correctness of the intended actions.

DATE: Comments must be received on or before October 4, 2002.

ADDRESS: Written comments (preferably in triplicate) are to be addressed to U.S. Customs Service, Office of Regulations and Rulings, Attention: Regulations Branch, 1300 Pennsylvania Avenue, N.W., Washington, D.C. 20229. Submitted comments may be inspected at U.S. Customs Service, 799 9th Street, N.W., Washington D.C. during regular business hours. Arrangements to inspect submitted comments should be made in advance by calling Mr. Joseph Clark at (202) 572–8768.

FOR FURTHER INFORMATION CONTACT: Timothy Dodd, Textiles Branch: (202) 572–8819.

SUPPLEMENTARY INFORMATION:

BACKGROUND

On December 8, 1993, Title VI, (Customs Modernization), of the North American Free Trade Agreement Implementation Act (Pub. L. 103–182, 107 Stat. 2057) (hereinafter "Title VI"), became effective. Title VI amended many sections of the Tariff Act of 1930, as amended, and related laws. Two new concepts which emerge from the law are "informed compliance" and "shared responsibility." These concepts are premised on the idea that in order to maximize voluntary compliance with Customs laws and regulations, the trade community needs to be clearly and completely informed of its legal obligations. Accordingly, the law imposes a greater obligation on Customs to provide the public with improved information concerning the trade community's responsibilities and rights under the Customs and related laws. In addition, both the trade and Customs share responsibility in carrying out import requirements. For example, under section 484 of the Tariff Act of 1930, as amended (19 U.S.C. 1484), the importer of record is responsible for us-

ing reasonable care to enter, classify and value imported merchandise, and provide any other information necessary to enable Customs to properly assess duties, collect accurate statistics and determine whether any other applicable legal requirement is met.

Pursuant to section 625(c)(1), Tariff Act of 1930 (19 U.S.C. 1625(c)(1)), as amended by section 623 of Title VI, this notice advises interested parties that Customs intends to revoke one ruling relating to the tariff classification of a certain pair of gloves. Although in this notice Customs is specifically referring to one New York Ruling Letter (NY), this notice covers any rulings on this merchandise which may exist but have not been specifically identified. Customs has undertaken reasonable efforts to search existing data bases for rulings in addition to the one identified. No further rulings have been found. Any party who has received an interpretive ruling or decision (i.e., a ruling letter, an internal advice memorandum or decision or a protest review decision) on the merchandise subject to this notice, should advise Customs during this notice period. Similarly, pursuant to section 625(c)(2), Tariff Act of 1930 (19 U.S.C. 1625(c)(2)), as amended by section 623 of Title VI, Customs intends to revoke any treatment previously accorded by Customs to substantially identical merchandise. This treatment may, among other reasons, be the result of the importer's reliance on a ruling issued to a third party, Customs personnel applying a ruling of a third party to importations of the same or similar merchandise, or the importer's or Customs previous interpretation of the HTSUS. Any person involved with substantially identical merchandise should advise Customs during this notice period. An importer's failure to advise Customs of substantially identical merchandise or of a specific ruling not identified in this notice. may raise issues of reasonable care on the part of the importers or their agents for importations of merchandise subsequent to this notice.

In New York Ruling Letter (NY) F80802, dated January 11, 2000, the Customs Service classified a certain pair of gloves under subheading 6216.00.4600, HTSUSA, which provides for "Gloves, mittens and mitts: Other: Of man-made fibers: Other gloves, mittens and mitts, all the foregoing specially designed for use in sports, including ski and snow-mobile gloves, mittens and mitts." NY F80802 is set forth as "Attachment A" to this document.

It is now Customs determination that the proper classification for the gloves is subheading 6216.00.5820, HTSUSA, which provides for "Gloves, mittens and mitts: Other: Of man-made fibers: Other: With fourchettes, Other." Proposed Headquarters Ruling Letter (HQ) 965714 revoking NY F80802 is set forth as "Attachment B" to this document

Pursuant to 19 U.S.C. 1625(c)(1), Customs intends to revoke NY F80802, and any other ruling not specifically identified to reflect the proper classification of the merchandise pursuant to the analysis set forth in Proposed HQ 965714, *supra*. Additionally, pursuant to 19 U.S.C. 1625(c)(2), Customs intends to revoke any treatment previously ac-

corded by Customs to substantially identical merchandise. Before taking this action, consideration will be given to any written comments timely received.

Dated: August 15, 2002.

JOHN ELKINS, (for Myles B. Harmon, Acting Director, Commercial Rulings Division.)

[Attachments]

[ATTACHMENT A]

DEPARTMENT OF THE TREASURY,
U.S. CUSTOMS SERVICE,
New York, NY, January 11, 2002.
CLA-2-62:RR:NC:TA:354 F80802
Category: Classification
Tariff No. 6216.00.4600

MR. EDUARD JAEGER IRONCLAD PERFORMANCE WEAR CORPORATION 2950 31st Street, Suite 386 Santa Monica, CA 90405

Re: The tariff classification of gloves from Korea.

DEAR MR. JAEGER:

In your letter dated December 22, 1999, you requested a tariff classification ruling. The provided sample, style IC–0200GRBBU, is a glove with a complete palmside from fingertips to wrist constructed of a synthetic leather fabric. The balance of the glove is made of mesh fabric, with the exception of the backside thumb which consists of a terry cloth sweat panel. The glove features padded synthetic leather reinforcements at the palm and the base of the palmside fingers, a reinforced thumb/forefinger crotch, "Ironclad" embossed vinyl overlays sewn on the padded backside knuckle area and palmside pull on tab, and coated knit fabric trim at the vented wrist which is secured by a hook and loop fabric closure. The cumulation of features show a design for use in the sport of competitive biking

ing.

The applicable subheading for the glove will be 6216.00.4600, Harmonized Tariff Schedule of the United States (HTS), which provides for Gloves, mittens and mitts: other: of man-made fibers: other gloves, mittens and mitts, all the foregoing specially designed for use in sports, including ski and snowmobile gloves, mittens and mitts. The rate of duty will be 3.9 percent ad valorem.

This ruling is being issued under the provisions of Part 177 of the Customs Regulations (19 C.F.R. 177).

A copy of the ruling or the control number indicated above should be provided with the entry documents filed at the time this merchandise is imported. If you have any questions regarding the ruling, contact National Import Specialist Brian Burthik at 212–637–7083.

ROBERT B. SWIERUPSKI,

Director,

National Commodity Specialist Division.

[ATTACHMENT B]

DEPARTMENT OF THE TREASURY,
U.S. CUSTOMS SERVICE,
Washington, DC.
CLA-2 RR:CR:TE 965714 ttd
Category: Classification
Tariff No. 6216.00.5820

EDUARD JAEGER IRONCLAD PERFORMANCE WEAR CORPORATION 2950 31st Street, Suite 386 Santa Monica, CA 90405

Re: Revocation of New York Ruling Letter F80802; Gloves.

DEAR MR JAEGER.

This letter is pursuant to Customs reconsideration of New York Ruling Letter (NY) F80802, dated January 11, 2000, filed on behalf of Ironclad Performance Wear Corporation (Ironclad), regarding classification under the Harmonized Tariff Schedule of the United States Annotated (HTSUSA) of a pair of gloves. After review of NY F80802, Customs has determined that the classification of the gloves considered under subheading 6216.00.4600, HTSUSA, was incorrect. For the reasons that follow, this ruling revokes NY F80802.

Facts:

The article under consideration is a pair gloves, identified as style IC-0200GRBBU. In NY F80802, Customs classified the merchandise under subheading 6216.00.4600, HTSU-SA, which provides for "Gloves, mittens and mitts: Other: Of man-made fibers: Other gloves, mittens and mitts, all the foregoing specially designed for use in sports, including ski and snowmobile gloves, mittens and mitts." In that ruling, the merchandise was described as:

[A] glove with a complete palmside from fingertips to wrist constructed of a synthetic leather fabric. The balance of the glove is made of mesh fabric, with the exception of the backside thumb which consists of a terry cloth sweat panel. The glove features padded synthetic leather reinforcements at the palm and the base of the palmside fingers, a reinforced thumb/forefinger crotch, "Ironclad" embossed vinyl overlays sewn on the padded backside knuckle area and palmside pull on tab, and coated knit fabric trim at the vented wrist which is secured by a hook and loop fabric closure. The cumulation of features show [sic] a design for use in the sport of competitive biking.

Issue

Whether the merchandise is specially designed for use in sports.

Law and Analysis:

Classification under the HTSUSA is made in accordance with the General Rules of Interpretation (GRI). GRI 1 provides, in part, that classification decisions are to be "determined according to the terms of the headings and any relative section or chapter notes ***." In the event that goods cannot be classified solely on the basis of GRI 1, and if the headings and legal notes do not otherwise require, the remaining GRI may then be applied.

The Harmonized Commodity Description and Coding System Explanatory Notes (EN) constitute the official interpretation of the Harmonized System at the international level (for the 4 digit headings and the 6 digit subheadings) and facilitate classification under the HTSUSA by offering guidance in understanding the scope of the headings and GRI. While neither legally binding nor dispositive of classification issues, the EN provide commentary on the scope of each heading of the HTSUSA and are generally indicative of the proper interpretation of the headings. See T.D. 89–80, 54 Fed. Reg. 35127–28 (Aug. 23, 1989). Subheading 6216.00.46, HTSUSA, provides for, in part, gloves, mittens and mitts, spe-

Subheading 6216.00.46, HTSUSA, provides for, in part, gloves, mittens and mitts, specially designed for use in sports. As this is a "use" provision, to determine whether an article is classifiable in subheading 6216.00.46, HTSUSA, requires consideration of whether the article has particular features that adapt it for the stated purpose. In *Sport Industries, Inc. v. United States*, 65 Cust. Ct. 470, C.D. 4125 (1970), the court, in interpreting the term "designed for use," under the Tariff Schedules of the United States, the predecessor to the

HTSUSA, examined not only the features of the articles, but also the materials selected and the marketing, advertising and sale of the article. The case suggests that, to be classifiable in subheading 6216.00.46, the subject gloves must be shown to be, in fact, specially designed for use in a particular sport.

Concerning the proper classification of sports gloves, numerous other court cases have examined the term "specially designed for use in sports." In American Astral Corp. v. United States, 62 Cust. Ct. 563, C.D. 3827 (1969), the court held that certain gloves were properly classified as lawn tennis equipment because the evidence established that the gloves were specially designed for use in the game of tennis. At the time, the Tariff Schedules of the United States included provisions for tennis equipment covering specially designed protective articles, such as gloves. The court noted the glove's distinguishing characteristics, which set it apart from ordinary gloves worn as apparel. Those features included: (a) an absorbent terry cloth back; (b) a partially perforated lambskin palm designed to aid grip, provide protection, and prevent perspiration by allowing air circulation; (c) fourchettes made from stretch material; (d) elasticized wrist for a snug fit and support; and (e) a button positioned to prevent interference to the player. Additionally, the court considered factors such as the nature of the importer's business, how the gloves were advertised in the trade, the types of stores where the gloves were sold, and the fact that the gloves were sold only in single units and not in pairs. The court also noted that, the fact that the gloves had other possible uses did not preclude their classification as sporting equipment. See, U.S. Customs Service, What Every Member of the Trade Community Should Know About: Gloves, Mittens & Mitts, Not Knitted or Crocheted Under the HTSUS, 32 Cust. B. & Dec. 51 (Dec 23, 1998).

In Porter v. United States, 409 F. Supp. 757; 76 Cust. Ct. 97, Cust. Dec. 4641 (1976), the court held that certain motorcross gloves, which possessed features specially designed for use in the sport of motorcross, were accordingly, specially designed for use in sports, even though not used exclusively for the sport of motorcross. In Porter, the court based its conclusion on the fact that motorcross gloves featured special characteristics and construction, specially designed for the sport of motorcross. These characteristics included a shortened palm, a reinforced thumb, an elastic band, protective strips or ribbing, and an out-seam construction. These features complimented the particular protective needs of the driver while racing with the specially designed motorcross bike on a dirt track. It was also shown that motorcross racing encompasses internationally accepted rules and that the American Motorcycle Association Motorcross Competition Rule Book specifically requires certain protective clothing and equipment, of which the motorcross gloves at issue were one type that complied with the requirements for the gloves. While the court noted that the gloves were subject to use outside the sport of motorcross, the plaintiff had already demonstrated that the gloves were primarily designed for the sport of motorcross. Moreover, the features, which made the gloves ideal for the sport of motorcross, rendered them useless or cumbersome for other types of motorcycle riding. Thus, the court in Porter found that the merchandise considered was designed to meet the needs of the sport.

Accordingly, a conclusion that a certain glove is "specially designed" for a particular sport, requires more than a mere determination of whether the glove or pair of gloves could possibly be used in a certain sport. In determining whether gloves are specially designed for use in sport, Customs considers the connection the gloves have to an identified sporting activity, the features designed for that sporting activity, and how the gloves are advertised and sold in relation to the named sport.

While the term "sport" is not defined by the tariff, in HQ 089849, dated August 16, 1991, Customs noted that common dictionaries defined the term "sport" as "an activity requiring more or less vigorous bodily exertion and carried on according to some traditional form or set of rules, whether outdoors, as football, hunting, golf, racing, etc., or indoors, as basketball, bowling, squash, etc." In Newman Importing Company, Inc. v. United States, 415 F. Supp. 375, Cust. Ct. 143, Cust. Dec. 4648 (1976), in finding backpacking to be a sport, the court determined that the term "sport" is not solely defined in terms of competitiveness, but also arises from the development and pursuit of a variety of skills. In this respect, in HQ 957848, dated August 10, 1995, Customs found hunting, fishing, canoeing, archery and similar outdoor activities to fall within the purview of "sport." The American College Dictionary (1970) defines the term "sport" as "a pastime pursued in the open air or having an athletic character." Likewise, Webster's New Dictionary of the English Language (2001) defines "sport" as:

1: a source of diversion: PASTIME

2: physical activity engaged in for pleasure.

Notably, the term "sport" appears to also encompass activities in which individuals en-

gage professionally (i.e., professional sports).

In HQ 965131, dated October 25, 2001, Customs found that gloves designed for use in the sports of hunting or competitive shooting were designed for use in sports. In HQ 965131, marketing materials were submitted, promoting the benefits and design features of the gloves, which made them ideal for the outdoor sportsman. Moreover, the gloves were marketed through, and sold in, outdoor sporting goods stores that catered to hunters and competitive shooters. Likewise, in HQ 958892, dated October 4, 1996, we found that gloves which were close fitting and unlined with palmside polyurethane coated fabric and nylon knit fourchettes were specially designed for equestrian sports. Based on the detailed advertising, the term "All Purpose" was found to refer to the multiple equestrian activities for which the gloves could be used within the sport.

Comparatively, in HQ 954704, dated November 12, 1993, Customs ruled that lined leather gloves were not "specially designed" for use in the sport of snowmobiling. After examining the gloves and accompanying advertisements, we found that the gloves were equally suited for use as either motorcycle or snowmobile gloves. Therefore, the claim that the gloves were "designed, marketed and sold specifically as snowmobile gloves" was unsupported due to ambiguous advertising. Similarly, in HQ 088374, dated June 24, 1991, Customs ruled that the gloves at issue were not ski gloves, because the importer provided no evidence that they were principally used in, or designed for, the sport of skiing. In HQ 088374, there was no evidence of marketing or sale of the gloves as ski gloves, absent a hang tag including the word "ski." Moreover, in HQ 957848, dated August 10, 1995, Customs found that the advertisement accompanying the gloves showed the wearer engaged in non-sport activities such as writing, playing a trumpet, looking through a bag and taking pictures. In that ruling, the gloves (half-fingered with synthetic palm patch) were not considered to be designed, marketed and sold specifically for use as sports gloves.

In HQ 083450, dated August 25, 1989, in determining whether gloves were "specially designed for use in sports," Customs found that a glove designed as a multi-sport glove and used in many different sports did not necessarily satisfy the meaning of "designed for use in sports." In that ruling, we interpreted the term "specially designed for sports" to mean that the gloves must have special design features particular to the identified sport. Comfort, breathability and a reinforced thumb were not sufficient to show that special design features pertained specifically to any one of the sports cited (bicycling, cross-country skiing, ATV-motorcycling racing and boating).

Most recently, in HQ 965157, dated May 14, 2002, Customs ruled that five styles of gloves were not properly classified as gloves specially designed for use in sports. In that ruling, the gloves had some features associated with sports gloves, such as hook and loop closures, and synthetic materials. However, they were not classifiable under subheading 6216.00.4600, HTSUSA, because they were not sufficiently marketed, advertised and sold for use in the sports for which they were alleged to be designed. Likewise, in HQ 957848, dated August 10, 1995, we declined to classify the gloves considered therein (half-fingered with synthetic palm patch) as being "specially designed for sport," since they were not designed, marketed and sold specifically for use as sports gloves.

In this case, when NY F80802 was originally issued on January 11, 2000, Customs ruled that the gloves at issue could be used in competitive biking, which is commonly recognized as a sporting activity. However, our finding that the gloves "show a design for use in the sport of competitive biking," is insufficient to support a finding that they were "specially designed" for use in sports. To show that gloves are specially designed for use in a sport (in this case, competitive biking), it must be shown that in addition to their features, they are regularly advertised, marketed and sold in suitable and customary channels associated with the intended sport. While the submitted gloves may have shown characteristics useful in the sport of competitive biking, it was an error to conclude that the gloves were specially designed for competitive biking.

After review of NY F80802, we find no evidence to support the claim that the subject gloves are specially designed for the sport of competitive biking. There is no advertising or marketing material to establish any connection between the glove and the sport of competitive biking, and no indication that the subject gloves are sold to, and used by competitive bikers. According to IronClad's marketing material, the company provides gloves for the workplace, revealing in part that:

Ironclad Performance Wear has revolutionized the way the world looks at gloves. Incorporating the precise features and high tech synthetic materials designed for use in sports, we have created gloves that offer increased protection without compromising dexterity. Available in eight task specific models, Ironclad Gloves help you tackle whatever job is at hand.

See http://www.iclad.com Additional marketing information provides:

The most important connection between you and your tools is your hands, that's why we put so much into our gloves. We studied hand bio-mechanics and engineered these gloves to specific movements and tasks you perform each day on the job. We asked the tradesmen just like you what they need from a pair of gloves and researched hundreds of materials to find the most durable and cool, yet supple. When you try on these gloves you will find that they feel unique and let your hand move the way no other glove does.

In response to the demanding needs of the professional, IronClad Performance Wear offers the first and only line of task specific gloves ***.

See http://km01.com/about/ironclad.html However, missing from the company's marketing materials, either printed or on its website, is any reference to the sporting activity of competitive biking. Research into the retail sale of IronClad gloves reveals that the gloves are sold at hardware stores and industrial supply stores which sell products to workers in a variety of trades. Yet, the gloves are not advertised as being sold at retailers such as sporting goods stores or bicycle shops, where competitive biking gloves would typically be purchased. See http://www.iclad.com/new_retailloc.htm

Similar to our findings in HQ 965157 (cited above), the marketing, advertising, and sales of the subject gloves fail to demonstrate that they have features specially designed for the sport of competitive biking. Unlike HQ 965131 (cited above), in which sufficient marketing materials were available and submitted promoting the benefits and design features of the gloves which made them ideal for the outdoor sportsman, such information does not appear to exist in this case. Rather, as in HQ 965157 and HQ 954704 (cited above), the claim that the subject gloves are specially designed for sport is unsubstantiated and ambiguous at best. Accordingly, the subject gloves are not properly classified in subheading 6216.00.46, HTSUSA, as gloves specially designed for use in sports.

While the gloves may indeed be used by some for an athletic activity, such as competitive biking, Customs finds that the subject gloves are not specially designed for use in competitive biking, nor are they marketed, advertised or sold in channels indicating their use in the sport of biking. The gloves at issue will primarily be worn for industrial work and any athletic use would be a secondary or fugitive use. The likelihood that the subject gloves could have a fugitive use does not remove them from classification according to their primary use, in this case—industrial use. The design, construction and function of the subject gloves for industrial use determines their classification, whether or not there is an incidental or subordinate function in sports.

As the gloves under consideration are not specially designed for use in sports, they are not properly classified in subheading 6216.00.4600, HTSUSA. The subject gloves are properly classified in subheading 6216.00.5820, HTSUSA, as "Gloves, mittens and mitts: Other: Of man-made fibers: Other: With fourchettes, Other."

Holding

NY F80802, dated January 11, 2000, is hereby REVOKED.

The subject merchandise is classified in subheading 6216.00.5820, HTSUSA, which provides for "Gloves, mittens and mitts: Other: Of man-made fibers: Other: With four-chettes, Other." The applicable rate of duty is 21 cents per kilogram plus 10.5 percent *ad valorem* and the textile restraint category is 631.

The designated textile and apparel category may be subdivided into parts. If so, the visa and quota requirements applicable to the subject merchandise may be affected. Since part categories are the result of international bilateral agreements which are subject to frequent renegotiations and changes, to obtain the most current information available, we suggest you check, close to the time of shipment, the Status Report On Current Import Quotas (Restraint Levels), an internal issuance of the U.S. Customs Service which is updated weekly and is available for inspection at your local Customs office. The Status Report on Current Import Quotas (Restraint Levels) is also available on the Customs Electronic Bulletin Board (CEBB) which can be found on the U.S. Customs Service Website at www.customs.gov.

Due to the changeable nature of the statistical annotation (the ninth and tenth digits of the classification) and the restraint (quota/visa) categories, you should contact your local Customs office prior to importation of this merchandise to determine the current status of any import restraints or requirements.

Myles B. Harmon, Acting Director, Commercial Rulings Division.

PROPOSED MODIFICATION OF RULING LETTER AND TREATMENT RELATING TO THE TARIFF CLASSIFICATION OF NEOPRENE LUMBAR SUPPORT MERCHANDISE

AGENCY: U.S. Customs Service, Department of the Treasury.

ACTION: Notice of proposed modification of a ruling letter and revocation of treatment relating to the tariff classification of certain neoprene lumbar support merchandise.

SUMMARY: Pursuant to section 625(c), Tariff Act of 1930 (19 U.S.C. 1625(c)), as amended by section 623 of Title VI (Customs Modernization) of the North American Free Trade Agreement Implementation Act (Pub. L. 103–182, 107 Stat. 2057), this notice advises interested parties that Customs is proposing to modify a ruling letter related to the classification of certain neoprene lumbar support merchandise under the Harmonized Tariff Schedule of the United States Annotated (HTSUSA). Similarly, Customs intends to revoke any treatment previously accorded by it to substantially identical merchandise that is contrary to the position set forth in this notice.

DATE: Comments must be received on or before October 4, 2002.

ADDRESS: Written comments are to be addressed to U.S. Customs Service, Office of Regulations and Rulings, Attention: Regulations Branch, 1300 Pennsylvania Avenue, N.W., Washington, D.C. 20229. Comments submitted may be inspected at U.S. Customs Service, 799 9th Street, N.W., Washington, D.C., during regular business hours. Arrangements to inspect submitted comments should be made in advance by calling Mr. Joseph Clark at (202) 572–8768.

FOR FURTHER INFORMATION CONTACT: Teresa Frazier, Textile Branch (202) 572–8821.

SUPPLEMENTARY INFORMATION:

BACKGROUND

On December 8, 1993, Title VI (Customs Modernization) of the North American Free Trade Agreement Implementation Act (Pub. L. 103–182, 107 Stat. 2057) (hereinafter "Title VI") became effective. Title

VI amended many sections of the Tariff Act of 1930, as amended, and related laws. Two new concepts which emerge from the law are "informed compliance" and "shared responsibility". These concepts are premised on the idea that in order to maximize voluntary compliance with Customs laws and regulations, the trade community needs to be clearly and completely informed of its legal obligations. Accordingly, the law imposes a greater obligation on Customs to provide the public with improved information concerning the trade community's responsibilities and rights under the Customs and related laws. In addition, both the trade and Customs share responsibility in carrying out import requirements. For example, under section 484 of the Tariff Act of 1930, as amended (19 U.S.C. §1484), the importer of record is responsible for using reasonable care to enter, classify and value imported merchandise, and provide any other information necessary to enable Customs to properly assess duties, collect accurate statistics and determine whether any other applicable legal requirement is met.

Pursuant to section 625(c)(1), Tariff Act of 1930 (19 U.S.C. 1625(c)(1)), as amended by section 623 of Title VI, this notice advises interested parties that Customs intends to modify a ruling letter relating to the classification of certain neoprene lumbar support merchandise. Although in this notice Customs is specifically referring to Headquarters Ruling Letter (HQ) 952568, dated January 28, 1993, this notice covers any rulings on such merchandise which may exist but have not been specifically identified. Customs has undertaken reasonable efforts to search existing databases for rulings in addition to the one identified. No further rulings have been found. Any party who has received an interpretive ruling or decision (i.e., a ruling letter, internal advice memorandum or decision or protest review decision) on the issues subject to this notice, should advise Customs during the notice period.

Similarly, pursuant to section 625(c)(2), Tariff Act of 1930 (19 U.S.C. 1625(c)(2)), as amended by section 623 of Title VI, Customs intends to revoke any treatment previously accorded by Customs to substantially identical transactions. This treatment may, among other reasons, be the result of the importer's reliance on a ruling issued to a third party, Customs personnel applying a ruling of a third party to importations of the same or similar merchandise, or the importer's or Customs previous interpretation of the Harmonized Tariff Schedule of the United States Annotated (HTSUSA). Any person involved in substantially identical transactions should advise Customs during the notice period. An importer's failure to advise Customs of the substantially identical transactions or of a specific ruling not identified in this notice, may raise the rebuttable presumption of lack of reasonable care on the part of the importer or its agents for importations of merchandise subsequent to the effective date of the final decision on this notice.

In HQ 952568, dated January 28, 1993, Customs classified a neoprene lumbar support article (style 6902) in subheading 6212.90.0030, HTSU-SA, which provided for brassieres, girdles, corsets, braces, suspenders,

garters and similar articles. Customs has reviewed the ruling and, with regard to the classification of this article, has determined that the ruling is in error. Accordingly, we intend to modify HQ 952568, as we find that the neoprene lumbar support article (style 6902) is classifiable within subheading 6307.90.9889, HTSUSA, which provides for an "other made up article * * * other * * * other."

Pursuant to 19 U.S.C. 1625(c)(1), Customs intends to modify HQ 952568 (see "Attachment A" to this document) and any other ruling not specifically identified to reflect the proper classification of the merchandise pursuant to the analysis set forth in HQ 965743 (see "Attachment B" to this document).

Additionally, pursuant to 19 U.S.C. 1625(c) (2), Customs intends to revoke any treatment previously accorded by Customs to substantially identical transactions. Before taking this action, consideration will be given to any written comments timely received.

Dated: August 15, 2002.

JOHN ELKINS, (for Myles B. Harmon, Acting Director, Commercial Rulings Division.)

[Attachments]

[ATTACHMENT A]

DEPARTMENT OF THE TREASURY,
U.S. CUSTOMS SERVICE,
Washington, DC, January 28, 1993.
CLA-2 CO:R:C:T 952568 CAB
Category: Classification
Tariff No. 6212.90.0030 and 6307.90.9986

Mr. Donald L. Mann Duro-Med Industries, Inc. 301 Lodi Street Hackensack, NJ 07602

Re: Modification of Pre-Classification (PC) 875982; Heading 6307; Heading 6212; back, knee, and ankle supports.

DEAR MR. MANN:

This letter is in response to your inquiry of September 9, 1992, requesting reconsideration of Pre-Classification (PC) 875982. No samples were submitted for examination.

Facts

The articles at issue are depicted in a submitted copy of Duro-Med's 1992 catalog. Style 6902, a back support, described as a "Neoprene Sacro-Support" wraps around the lower back; contains an adjustable criss-cross rear design; and has a velcro means of closure. Style 6902 is manufactured in sizes small, medium, and large. The rear of the back support measures ten inches in length while the front of the article measures six inches in length. The catalog markets Style 6902 as a back support that primarily reflects body heat, improves circulation, protects injured areas, and acts as a comfort to the wearer.

Styles 6904, 6906, and 6055, are all knee braces used for support. The articles are marketed as a "Neoprene Knee Brace", a "Neoprene Wrap-Around Knee Brace", and a "De-

luxe Knee Brace", respectively. Style 6904 contains a hinged support bar that is twelve inches in length and has a size range of small, medium, and large. Style 6906 is marketed as an item that is appropriately used for sprains, inflammation and bursitis; produced in sizes regular and large; is nine inches long; has a velcro closure; and contains a support pad. Style 6055 contains a U-shape support pad, an open area around the knee joint, and is primarily used for strains, sprains, inflammation, and bursitis. Style 6908 described in the catalog as a "Neoprene Wrap-Around Ankle Brace" contains a velcro closure, is constructed so that the heel area is left open, and ranges in size from regular to large. The article is advertised as product that is appropriately used for sprains, arthritis, and tendonitis

Issue:

Whether the merchandise in question is classifiable in Heading 6212, HTSUSA, which provides for body supporting garments, or in Heading 9021, as an orthopedic device, or in Heading 6307, HTSUSA, as an other made up article?

Law and Analysis:

Classification of goods under the HTSUSA is governed by the General Rules of Interpretation (GRI's). GRI 1 provides that classification shall be determined according to the terms of the headings and any relative section or chapter notes. Merchandise that cannot be classified in accordance with GRI 1 is to be classified in accordance with subsequent GRI's, taken in order.

The articles at issue are potentially classifiable in various headings. One possible heading is Heading 6212, which provides for brassieres, girdles, corsets, braces, suspenders, garters and similar articles. Another possible heading is Heading 9021, HTSUSA, which provides for orthopedic appliances and other appliances which are worn or carried, or implanted in the body, to compensate for a defect or disability. Finally, Heading 6307, HTSU-SA, which provides for other made up articles, is the other potentially applicable heading for the articles in question.

The Explanatory Notes to the Harmonized Commodity Description and Coding System (EN), although not legally binding, are the official interpretation of the tariff at the international level. The EN to Heading 9021 state the following:

This heading does not include supporting belts or other support articles of the kind referred to in Note 1(b) to this Chapter, *** (generally heading 62.12 or 63.07).

Note 1(b) of Chapter 90 maintains:

This Chapter does not cover supporting belts or other support articles of textile material, whose intended effect on the organ to be supported or held derives solely from their elasticity (for example, maternity belts, thoracic support bandages, abdominal support bandages, supports for joints or muscles) (Section XI). You contend that the merchandise in question is properly classifiable in Heading 9021. The catalog you submitted specifically states that Styles 6902, 6904, 6906, and 6908 are constructed of neoprene, a form of rubber, which provides support to the wearer because of its elasticity. Finally, the EN to Heading 9021, HTSUSA, specifically state that textile support articles akin to the articles at issue are not provided for in the heading.

The EN to Heading 6212, HTSUSA, state in pertinent part:

This heading covers articles of a kind designed for wear as body-supporting garments or as supports for certain other articles of apparel, and parts thereof * * *

In HRL 952390 dated December 16, 1992, Customs made a determination as to what type of support articles are specifically provided for in Heading 6212, HTSUSA. That ruling concluded:

Stated simply, merchandise similar to the subject articles, is classifiable as belts of 6212, HTSUSA, if it functions with a dual purpose, in providing:

- 1. support for the body, or support for certain articles of apparel; and 2. a construction that allows the belt to be worn comfortably next to the wear-
- 2. a construction that allows the belt to be worn comfortably next to the wearer's skin, under other garments

This is the case for example, for such articles such as the brassieres, girdles, corset-belts, suspender-belts, hygienic belts, corrective belts, etc.

Style 6902, a support article for the lower back, is similar to the enumerated articles provided for in Heading 6212, HTSUSA, and it also meets the dual requirements listed in HRL 952390. The article in question is marketed and constructed as a product to bolster

the lower back. Also, a principal function of the article at issue is to reflect body heat which would be less effective if worn over other garments. Therefore, it appears that Style 6902 is designed to be worn next to the wearer's skin and not as an outerwear garment. Accordingly, PC 875982 properly classified Style 6902 in Heading 6212, HTSUSA.

The EN to 6307, HTSUSA, expresses the following:

This heading covers made up articles of any textile material which are not included more specifically in other headings of Section XI or elsewhere in the Nomenclature.

It includes, in particular:

* * * * * * *

(27) Support articles of the kind referred to in Note 1(b) to Chapter 90 for joints (e.g. knees, ankles, elbows or wrists) or muscles (e.g. thigh muscles), other than those falling in other headings of Section XI.

The EN to Heading 6307, HTSUSA, specifically provide for items such as Styles 6904, 6906, 6908. And as these items are made up textile articles not more specifically provided for elsewhere in the tariff, they are properly classifiable in the provision.

Holding

PC 875982 correctly classified Style 6902 in subheading 6212.90.0030, HTSUSA, which provides for brassieres, girdles, corsets, braces, suspenders, garters and similar articles. The applicable rate of duty is 7 percent ad valorem, and the textile restraint category is 659. Style 6904, 6906, 6908, and 6055 are properly classifiable in subheading 6307.90.9986, HTSUSA, under the provision for other made up articles. The applicable rate of duty is 7 percent ad valorem.

In order to ensure uniformity in Customs classification of this merchandise and eliminate uncertainty, we are modifying PC875982 to reflect the above classification effective with the date of this letter. However, if after your review, you disagree with the legal basis for our decision, we invite you to submit any arguments you might have with respect to this matter for our review. Any submission you wish to make should be received within thirty (30) days of the date of this letter.

This notice to you should be considered a modification of PC875982 under 19 C.F.R. \$177.9(d)(1). It is not to be applied retroactively to PC 875982 (19 C.F.R. \$177.9(d)(2)) and will not, therefore, affect past transactions for the importation of your merchandise under that ruling. However, for the purposes of future transactions of merchandise of this type, PC 875982 will not be valid precedent. We recognize that pending transactions may be adversely affected by this modification, in that current contracts for importations arriving at a port subsequent to this decision will be classified pursuant to it. If such a situation arises, you may at your discretion, notify this office and apply for such relief from the binding effects as may be warranted by the circumstances. However, please be advised that in some instances involving import restraints, such relief may require separate approvals from other government agencies.

JOHN DURANT,
Director,
Commercial Rulings Division.

[ATTACHMENT B]

Department of the Treasury,
U.S. Customs Service,
Washington, DC.
CLA-2 RR:CR:TE 965743 TF
Category: Classification
Tariff No. 6307.90.9889

DONALD L. MANN DURO-MED INDUSTRIES, INC. 301 Lodi Street Hackensack, NJ 07602

Re: Modification HQ 952568; classification of Neoprene Sacro-Support.

DEAR MR. MANN:

In Headquarters Ruling Letter HQ 952568, dated January 28, 1993 issued to you, Customs classified a Neoprene Sacro-Support in subheading 6212.90.0030, Harmonized Tariff Schedules of the United States Annotated, which provides for "brassieres, girdles, corsets, braces, suspenders, garters and similar articles."

We have reviewed this ruling and found it to be in error. Therefore, this ruling modifies HQ 952568.

Facts:

Style 6902, a back support, described as a "Neoprene Sacro-Support", wraps around the lower back; contains an adjustable criss-cross rear design; and has a Velcro® means of closure. Style 6902 is manufactured in sizes small, medium, and large. The rear of the back support measures ten inches in length while the front of the article measures six inches in length.

The catalog markets Style 6902 as a back support in a section labeled "Knee Immobilizers, Neoprene Rubber Supports, and describes the articles as follows:

Comfort, Support, Reflects Body Heat

* * * * * *

Improves Circulation, Reduces Edema, Protects injured Areas

Issue.

Whether the neoprene back support (Style 6902) is classifiable in heading 6212, HTSUSA.

Law and Analysis:

Merchandise is classifiable under the Harmonized Tariff Schedule of the United States Annotated (HTSUSA) in accordance with the General Rules of Interpretation (GRIs). GRI 1 provides that classification shall be determined according to the terms of the headings and any relative Section or Chapter Notes. Where goods cannot be classified solely on the basis of GRI 1, and if the headings or notes do not require otherwise, the remaining GRIs, 2 through 6, may be applied.

Additionally, the Harmonized Commodity Description and Coding System Explanatory Notes (ENs) are the official interpretation of the Harmonized System at the international level. While neither legally binding nor dispositive, the ENs provide a commentary on the scope of each heading of the HTSUSA. See T.D. 89–80, 54 Fed. Reg. 35127, 35128 (August 23, 1989).

Legal note 2 to Chapter 62 provides that Chapter 62 does not cover "orthopedic appliances, surgical belts, trusses or the like (heading 9021)." EN 62.12(7) includes certain belts. We note that EN 62.12 provides for "articles of a kind designed for wear as body-supporting garments or as supports for certain other articles of apparel, and parts thereof." The exemplars listed within EN 62.12 include, *interalia*:

- (1) Brasseries of all kinds
- (2) Girdles and panty-girdles.
- (3) Corselettes (combinations of girdles or panty-girdles and brasseries).
 (4) Corsets and corset-belts. These are usually reinforced with flexible metallic,
- (4) Corsets and corset-belts. These are usually reinforced with flexible metallic, whalebone or plastic stays, and are generally fastened by lacing or by hooks.
- (5) Suspender-belts, hygienic belts, suspensory bandages, suspender jock-straps, braces, suspenders, garters, shirt-sleeve supporting armbands and armlets.

(6) Body belts for men (including those combined with underpants)

(7) Maternity, post-pregnancy or similar supporting or corrective belts, not being orthopedic appliances of heading 90.21 (see Explanatory Note to that heading).

This EN also provides that articles of this heading may incorporate fittings and accessories of non-textile materials (e.g., metal, rubber, plastics or leather), and may be made of any textile material including knitted or crocheted fabrics (whether or not elastic).

In HQ 952390, dated December 16, 1992, Customs considered headings 6212 and 6307 for classifying the "X-Tend Back Protector", a stretch mesh fabric back support with a hook and loop closure system. In making its determination that the merchandise was not classified in heading 6212, Customs referred to HQ 952201, dated October 26, 1992, which was a classification ruling on similar lumbar support belts. Customs noted:

The EN to heading 6212, HTSUSA, are clear in designating these articles as bodysupport garments or supports for other kind of apparel. The distinction centers on the fact that while the articles enumerated in the EN to heading 6212, HTSUSA, are principally used or worn as garments or garment accessories, those of heading 6307, HTSUSA, are not.

Stated simply, merchandise similar to the subject articles, is classifiable as belts of 6212, HTSUSA, if it functions with a dual purpose, in providing:

1. support for the body, or support for certain articles of apparel; and 2. construction that allows the belt to be worn comfortably next to the wearer's skin, under other garments.

This is the case for example, for such articles such as the brassieres, girdles, corsetbelts, suspender-belts, hygienic belts, corrective belts, etc.

In the instant case, the subject merchandise is distinguishable from the enumerated articles of heading 6212, HTSUSA. Although style 6902 is designed to be worn next to the wearer's skin, it is neither a garment nor a garment-supporting article. Rather, it is marketed as a back support that reflects body heat, improves circulation, protects injured areas, and acts as a comfort to the wearer. Further, its principle use is to provide relief from pain in conjunction with supporting the wearer's lower back as a type of brace.

Therefore, as it is not *ejusdem generis* with the body supporting garments of heading 6212, HTSUSA, and since there are no headings that specifically provide for the goods, it is classifiable in heading 6307, HTSUSA, as other made up articles. Further, Customs has previously classified substantially similar neoprene lumbar support merchandise, which was designed to provide pain relief by heat retention purposes in heading 6307, HTSUSA. See HQ 965061, dated August 12, 2002

As style 6902 is substantially similar to the articles of HQ 965061, it is also classified as an "other made up article * * * other * * * other" within subheading 6307.90.9889, HTSUSA.

Holding.

HQ 952568, dated January 28, 1993, is hereby modified. At GRI 1, the Neoprene Sacro-Support" (Style 6902) is classified as an "other made up article * * * other * within subheading 6307.90.9889, HTSUSA. The general column one duty rate is seven percent ad valorem.

The designated textile and apparel category may be subdivided into parts. If so, the visa and quota requirements applicable to the subject merchandise may be affected. Since part categories are the result of international bilateral agreements which are subject to frequent renegotiations and changes, to obtain the most current information available, we suggest you check, close to the time of shipment, the Status Report On Current Import Quotas (Restraint Levels), an internal issuance of the U.S. Customs Service which is updated weekly and is available for inspection at your local Customs office. The Status Report on Current Import Quotas (Restraint Levels) is also available on the Customs Electronic Bulletin Board (CEBB) which can be found on the U.S. Customs Service Website at www.customs.gov.

Due to the changeable nature of the statistical annotation (the ninth and tenth digits of the classification) and the restraint (quota/visa) categories, you should contact your local Customs office prior to importation of this merchandise to determine the current status of any import restraints or requirements.

MYLES B. HARMON, Acting Director, Commercial Rulings Division.